

# **AGENDA**

Meeting: Schools Forum

Place: Online meeting - via Microsoft Teams

Date: Thursday 5 October 2023

Time: 1.30 pm

Please direct any enquiries on this Agenda to Lisa Pullin, Tel 01225 713015 or email committee@wiltshire.gov.uk of Democratic Services, County Hall, Bythesea Road, Trowbridge, BA14 8JN.

Press enquiries to Communications on direct lines (01225) 713114/713115.

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Membership:	Representing:	
Aileen Bates	WGA - Special School Governor Representative	
Lyssy Bolton	Early Years Representative	
Angela Brennan	Observer - Children and Families Voluntary Sector Forum	
Andy Bridewell	PHF - Maintained Primary Representative	
Helen Carpenter	WASSH (Chair) - Secondary Academy Representative	
Rebecca Carson	PHF - Primary Academy Representative	
Michele Chilcott	WASSH - Secondary Academy Representative	
Stella Fowler	WGA - Primary School Governor Representative	
Jo Grenfell	Observer - Post 16, Wiltshire College	
John Hawkins	Teaching Association Representative	
Cllr Ross Henning	Observer - Local Youth Network	
Georgina Keily-Theobald	WASSH - Maintained Special School Representative	
Graham Nagel-Smith	PHF - Primary Academy Representative	
Nick Norgrove	WASSH - Maintained Secondary School Representative	
Emma Osmund	Early Years Representative	
Lisa Percy	WASSH - Secondary Academy Representative	
Giles Pugh	Salisbury Diocesan Board of Education Representative	
John Read	PHF - Maintained Primary Representative	
Graham Shore	PHF - Primary Academy Representative	
Trudy Srawley	Observer - Wiltshire Parent Carer Council	
Ros Sutton	WGA - Primary School Governor Representative	
Mike Thomas	WASSH - Special School Academy Representative	
David Whewell	WGA - Secondary School Governor Representative	
Catriona Williamson	PHF - Maintained Primary Representative	

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## **Public Participation**

Please see the agenda list on following pages for details of deadlines for submission of questions and statements for this meeting.

For extended details on meeting procedure, submission and scope of questions and other matters, please consult <u>Part 4 of the council's constitution.</u>

The full constitution can be found at this link.

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## PART I

Items to be considered whilst the meeting is open to the public

#### 1 Election of Chair

To elect a Chair of Schools Forum for 2023-24.

#### 2 Election of Vice Chair

To elect a Vice Chair of Schools Forum for 2023-24.

### 3 Apologies, Substitutions and Changes of Membership

To note any apologies, substitutions and changes to the membership of the Forum.

# 4 Minutes of the Previous Meeting (Pages 7 - 24)

To approve as a correct record and sign the minutes of the meeting held on 8 June 2023 (copy attached).

#### 5 Chair's Announcements

To receive any announcements from the Chair.

#### 6 Declaration of Interests

To note any declarations of interests.

#### 7 Public Participation

Schools Forum welcomes contributions from members of the public who are able to ask questions or make a statement in relation to the responsibilities and functions of the Forum at each meeting. A maximum of 15 minutes will be allocated to this at the start of each meeting, and each question or statement should last no longer than 3 minutes. Please register with the Officer named on this agenda, and in accordance with the deadlines below.

#### Statements

Members of the public who wish to submit a statement in relation to an item on this agenda should submit this electronically to the Officer named on the agenda **no later than 5pm on Tuesday 3 October 2023 (**1 clear working day before the meeting). Statements must not be defamatory, frivolous, offensive, vexatious, unlawful or otherwise improper. They must not name or identify individual service users, members of staff or members of partner agencies.

#### Questions

Those wishing to ask questions are required to give notice of any such questions to the Officer named on the front of this agenda **no later than 5pm on** 

**Thursday 28 September 2023** to allow a response to be formulated. Questions are limited to a maximum of 2 per person/organisation. A response will be given as either a direct oral answer or a written reply. Questions must not require the disclosure of confidential information. The Chair's ruling on rejection of a question is final.

## 8 **Updates from Working Groups** (Pages 25 - 28)

The Forum will be asked to note the minutes/updates from the following meeting:

 Joint meeting of the School Funding Working Group and SEN Working Group – 25 September 2023

# 9 Wiltshire Schools Forum Proportionality, Membership and Terms of Reference (Pages 29 - 40)

The report of Lisa Pullin (Democratic Services Officer/Clerk to Schools Forum) seeks to inform that a review of proportionality, Forum membership and terms of reference have been carried out and that no changes are proposed.

## 10 School Revenue Surplus and Deficit Balances 2022-23 (Pages 41 - 52)

The report of Debbie Williams (Schools Strategic Financial Management Adviser) presents the position of revenue balances for Wiltshire maintained schools as at 31 March 2023 and identifies those in surplus and deficit.

# 11 Dedicated Schools Budget - Budget Monitoring 2023-24 (Pages 53 - 62)

The report of Marie Taylor (Head of Finance – Children and Education) seeks to present budget monitoring information against the Dedicated Schools Grant (DSG) for the financial year 2023-24 as at 31 August 2023.

# 12 **Update on High Needs Sustainability: the Safety Valve Programme** (Pages 63 - 64)

Liz Williams (Finance Lead – High Needs Block Sustainability) and Ben Stevens (Sustainability Strategic Lead – High Needs Block) will update Schools Forum and give a presentation on High Needs Sustainability: the Safety Valve Programme.

#### Early Years Operational and Funding Update (Pages 65 - 72)

The report of Marie Taylor (Head of Finance – Children and Education) seeks to inform Schools Forum of a serious of DfE Early Years publications issued in July 2023.

# National Funding Formulae for Schools and High Needs - 2024-25 (Pages 73 - 80)

The report of Grant Davis (Schools Strategic Financial Support Manager) seeks to outline the DfE's funding proposals for schools and high needs in 2024-25.

# 15 Confirmation of Dates for Future Meetings

To confirm the dates of future meetings, as follows:

5 December 2023 18 January 2024 14 March 2024 27 June 2024 10 October 2024.

# 16 **Urgent Items**

To consider any other items of business, which the Chair agrees to consider as a matter of urgency.

#### PART II

Item(s) during consideration of which it is recommended that the public should be excluded because of the likelihood that exempt information would be disclosed





## **Schools Forum**

# MINUTES OF THE SCHOOLS FORUM MEETING HELD ON 8 JUNE 2023 AT ONLINE MEETING - VIA MICROSOFT TEAMS.

#### **Present:**

Nikki Barnett, Aileen Bates, Lyssy Bolton, Andy Bridewell, Rebecca Carson, Michele Chilcott, Stella Fowler, John Hawkins, Cllr Ross Henning, Graham Nagel-Smith, Nick Norgrove, Lisa Percy (Chair), Giles Pugh, John Read, Graham Shore (Vice-Chair), Trudy Srawley, Ros Sutton, Ian Tucker, David Whewell, and Catriona Williamson.

## Also Present:

Grant Davis (Schools Strategic Financial Support Manager)
Richard Hanks (Interim Co-Director - Education & Skills)
Cate Mullen (Head of Inclusion and SEND)
Lisa Pullin (Democratic Services Officer)
Marie Taylor (Head of Finance - Children and Education)
Simon Thomas (FACT Programme Lead)

# 14 Apologies, Substitutions and any Changes of Membership

Apologies for absence from Members were received from:

- Angela Brennan
- Georgina Keily-Theobald
- Emma Osmund

Further apologies were noted from:

- Helean Hughes (Director Education & Skills)
- Anthony Fennell (Head of Special School Transformation)
- Cllr Laura Mayes (Cabinet Member for Children, Education, and Skills)
- Cllr Jane Davies (Cabinet Member for Adult Social Care, SEND, Transition and Inclusion)
- Cllr Suzanne Wickham (Portfolio Holder for SEND and Inclusion)

The Chair announced the following Membership changes; namely, that Mike Thomas and Helen Carpenter would be taking over from Jon Hamp and Ian Tucker as the WASHH Special School Academy representative and Chair of WASHH – Secondary Academy representative respectively. Furthermore, it was noted that Richard Hanks had been appointed as the Interim Co-Director for

Education & Skills and would be working alongside Helean Hughes. The Chair welcomed the new Members and thanked Jon Hamp and Ian Tucker for their contributions while a part of the Schools Forum.

#### 15 Minutes of the Previous Meeting

The minutes of the previous meeting held on 19 January 2023 were presented for consideration.

The Chair noted that Minute Item 10a and 10b seemed to be duplicated, which the Democratic Services Officer confirmed would be rectified. After which, it was:

#### Resolved:

The Schools Forum approved and signed the minutes of the previous meeting held on 19 January 2023 as a true and correct record.

## 16 **Chair's Announcements**

The Chair noted that depending on the length of the meeting, a comfort break may be had at an appropriate time.

## 17 <u>Declaration of Interests</u>

There were no declarations of interest.

## 18 **Public Participation**

There were no questions or statements submitted.

## 19 Updates from Working Groups

The Chair raised the update from the last meeting of the Early Years Reference Group held on 31 March 2023, and the update from the last joint meeting of the School Funding Working Group and SEN Working Group held on 22 May 2023. There being no questions or comments on the updates, it was then:

#### Resolved:

The Schools Forum noted the updates from the last meetings of the Early Years Reference Group and the joint School Funding Working Group and SEN Working Group, held on 31 March 2023 and 22 May 2023 respectively.

## 20 **Update on FACT (Families and Children Transformation)**

An update on the FACT Programme was delivered by the FACT Programme Lead, Simon Thomas, who highlighted the following:

- The multi-agency 'Family Help' arrangements were introduced, and it
  was explained that the FACT partnership looked at how to respond to
  different pressures in the system felt pre and post COVID recovery, and
  to concentrate their collective energies into a combined approach
  focussing on the space of early intervention and prevention.
- The aim of the project and the different workstreams the partnership was engaged in were detailed; namely: family hubs, communications and branding, an online platform, workforce development, a pilot scheme in Westbury and Warminster, and outcomes and evaluation.
- It was explained that the pilot scheme was created to explore if working together in geographically defined areas in different ways could provide better and more effective early intervention and prevention.
- Additional funding had been secured to appoint Family Help and Early Help Mental Health Practitioners who would be working directly with families and providing training, support and advice to schools and other organisations. Thus, establishing strong relationships, delivering a quicker response, and easier, smoother, and more accurate operations.
- Monthly Pilot Operational Group meetings were being conducted to identify challenges, opportunities for development, and key priorities.
- The emerging priorities for the pilot scheme were then explained: early intervention activity, building parental confidence and competence, improving families' financial security, awareness of the programme, and accessibility of resources and support.
- A lot of time and effort had been invested into creating a cohesive brand following feedback that the existing system was relatively confusing, fragmented, and disjointed. Therefore, this umbrella brand would cover all services providing early intervention and prevention, communicating to families, schools, and other relevant organisations that these services were working in tandem to deliver a more collective and connected system across the County. This branding would be utilised through a new logo and straplines and would be linked closely to the development of an online platform which would be the single source of any and all relevant information.
- The workforce development aspect was briefly covered; in short, ensuring a competent and confident workforce. The practice framework to ensure this cohesion was then displayed.
- The education related outcomes and measures of success were then detailed, and it was confirmed that officers would be seeking more formal feedback from school colleagues to assess the impact of the project.
- It was confirmed that the rollout of the project and branding across the whole County was due to launch in Autumn 2023 onwards. Furthermore,

feedback from the pilots over the duration of the scheme would be shared to aid in the rollout into other areas as soon as appropriate.

In response to a question, it was confirmed that a paper on the Family Hubs Commissioning would be going to Cabinet in the near future, and an update would be brought back to the Forum after such. It was further confirmed that the Area Boards and Local Youth Networks would have input into the process and that it was officers' intention to maximise the links between the different youth groups, with a dedicated place at the table for the partnership representing these different groups. Furthermore, officers had attended Area Board meetings in Westbury and Warminster to inform Members and attendees of the pilot scheme.

The PHF – Maintained Primary Representative noted that they now had a Family Champion working within their school once a week, and that early reports were positive, and that parents were appreciative for the opportunity to drop in and get support from this dedicated officer as and when it was needed. The Chair expressed anticipation for the future when the programme was fully rolled out.

After which, it was:

#### Resolved:

The Schools Forum noted the FACT update.

# 21 <u>Dedicated Schools Budget - Budget Monitoring Year End Position for 2022-23</u>

Marie Taylor, Head of Finance – Children and Education, referred to the report which presented the budget monitoring year end position of the Dedicated Schools Grant (DSG) for the financial year 2022-23 as at 31 March 2023, and highlighted the following:

- The appendices, particularly Appendix 1, outlined in detail the variance analysis on each of the budgets.
- Table 1 in the report showed a summary per funding Block and it was noted that all Blocks had underspent bar the High Needs Block (HNB). It was explained that there was a significant underspend in the Early Years Block (EYB) due to the difference between the take-up in comparison to the census funding levels taken from the Department of Education (DfE). However, it was confirmed that the DfE undertake yearly in-year and post-year financial adjustments in the next month or so, therefore the variance would to some degree disappear after the usual post adjustment in the 2023-24 financial year.
- Table 2 in the report showed the breakdown of Early Years Learners and an overspend in the Inclusion Support Fund, however it was emphasised

- that this was not necessarily a negative thing, as it was likely a reflection of the benefits of the Fund and demand across the system.
- It was confirmed that Early Years Officers had been successful in their COMF funding bid to the Director of Public Health for grants for 2022-23. Furthermore, £100k had been ear-marked for the Hardship Fund, but no requests had been received in 2022-23 despite take-up in previous years.
- The forecasted underspend in Schools Budgets was explained as being due to the School Supply Cover Fund not being used as anticipated, alongside alternative grants being used to fund some of the relevant activity in that area. Thus, helping to offset the overall pressure on the DSG.
- The High Needs Budget was projected to overspend by £13.499m, however it was stressed that when the level of funding available did not match local needs, no realistic budget could be set at an achievable level. Therefore, Members were reassured that it was not indicative of individual budget issues, but instead that the whole block was under significant pressure.
- Furthermore, throughout the pandemic, professionals could not assess children and young people in school, thus leading to an inevitable backlog in Education Health Care Plan (EHCP) assessments. Continual increases in assessment requests were noted as leading to assumptions around future plans needing to be constantly adjusted to ensure higher accuracy.
- It was explained that the major driver for the increased cost was volume, which was explained as being measured in full-time equivalent (FTE) pupils. Table 3 in the report was then referred to, where the percentage of children with an EHCP in Wiltshire had doubled to 12% since the previous financial year, which could be attributed to the impact of the pandemic and subsequent lockdowns.
- It was noted that the biggest areas of overspend within the High Needs Budget were Independent Special School packages, alternative provision, costs of pupils in non-Wiltshire schools, named pupil allowances and top ups. A breakdown of the data was shown in Table 4 in the report.
- Additionally, High Needs related overspends within mainstream schools were noted as not necessarily being negative, as it meant that Wiltshire had more inclusive schools who were helping to support those High Needs Learners.
- The Central Schools Services Block was driven by careful management of the specialist education packages for children in care, and alternative grant funding had been secured to help offset the costs in that area.
- DSG Reserve was noted as being one of the biggest financial concerns for the Council. Table 5 of the report was referred to, and it was noted that the reserve had brought forward £25.973m, which was increased by the positive Early Years Block adjustment of £0.564m.

- There was an actual variance of £9.276m across the whole piece, with £34.685m being carried forward, and it was reiterated that this sat within the Council's balance sheet and was cash flowed by the Council.
- It was explained that the Transformation Board within the Council and Chaired by the Chief Executive, Terence Herbert, had earmarked an investment of £1.6m into this area over the next two financial years by deploying temporary resources to drive the transformational change required.
- The Early Years Reference Group had considered limited one-off usage of the Early Years Contingency Reserves which was proposed to be utilised through appointing 4 temporary FTE Early Years Intervention Advisers, and Inclusion Support for settings including outreach, training, and mentoring, alongside an Early Years Conference in the Autumn term. All of which aimed to assist with COVID recovery for children while also contributing to the early help and prevention plans.

Following which, it was:

#### Resolved:

The Schools Forum noted the budget monitoring position including the balance on the DSG reserve at the end of the financial year in conjunction with the high needs recovery plan and Delivering Better Value (DBV) update as per Agenda Item 10.

#### 22 Dedicated Schools Budget - Budget Monitoring 2023-24

Marie Taylor, Head of Finance – Children and Education, referred to the report as part of Agenda Supplement 1, which presented the budget monitoring information against the DSG for the financial year 2023-24 including forecasts of expenditure as at 30 April 2023. The following was highlighted:

- An overspend of £12.623 was currently forecast against the overall Schools Budget, and it was noted that the main driver for the variance was the ongoing pressure on the HNB, as discussed in the previous Agenda Item.
- Table 1 of the report was then summarised.
- The Early Years Budget was then discussed, and it was noted that no variance would be forecast on the free entitlement budgets; it was too early in the financial year as the summer adjustments were yet to be released by the DfE. Additionally, the small underspends in both age funding streams as per Table 2 of the report were noted as being aligned with the slight reduction in actual variance in take up and it was anticipated that it would be removed in whole, or part, as a result of the DfE's post financial year adjustments and if the January 2023 census numbers had fallen.

- Table 3 of the report was highlighted, and Members were notified of Wiltshire's huge success with the take up of the 2-year-old Disadvantaged Grant, ranking top compared with both South West Authorities and statistical neighbours for Spring 2023. Officers were anticipating that this would be a contributing factor in children's progress and attainment in their later academic years; again, linking to early intervention and prevention.
- Members with informed that in the Central Government Spring Budget, the Chancellor had announced changes to Universal Credit childcare payments, and the expansion of childcare support for working parents to include children from 9 months old up to school age. The specifics and timings of these changes were detailed in the report.
- Furthermore, it was explained that schools and Local Authorities would be receiving £289m in funding for a 'pathfinder' to tackle the barriers to working parents of Primary School age children by increasing the supply of wraparound care and providing financial incentives for those signing up as childminders. However, it was noted that the DfE anticipated that by September 2026, most Primary Schools would have the ability to provide their own before and after school care.
- No variance forecast was included within the report for Schools Budget as again, it was too early in the financial year as the timings of any census driven payments due to schools was yet to be released.
- The High Needs Budget was again forecasting significant overspends which was noted as being largely based around the previous year's forecast, however it did not account for rebanding requests and new plans, as many were yet to be finalised through the system.
- As mentioned in the previous Agenda Item, the number of children with EHCPs in Wiltshire had risen to 12% within the previous financial year, thus informing the estimates for 2023-24 as per Table 3 of the report.
- The biggest areas of overspend within the High Needs Budget were largely the same as the previous year, however it was noted that the plans for Capital Expansion were to provide more specialist school places in order to reduce reliance on the out-of-County and independent sectors. Officers highlighted that further updates on these plans would be discussed in more detail at the next planned meeting of the Schools Forum.
- Table 4 of the report was referred to and it was noted that the breakdown of the data was largely reflective of that of 2022-23.
- The DSG Reserve and Management Plan was discussed, and it was noted that the significant demand and pressure on resources was placing considerable strain upon the Council's Risk Register. Furthermore, the updated DSG management plan workbook had been shared with Newton as part of the DBV programme, and officers had seen reports suggesting that Wiltshire were underestimating rather than overestimating future demand.

• It was anticipated that the reserve brought forward of £34.685m from 2022-23 would be increased by the negative EYB adjustment following the 2022-23 underspend. Therefore, as a result of the current forecast overspend, officers were forecasting that the reserve would fall into a deficit position of £47.308m at the end of the financial year 2023-24.

Following which, it was:

### Resolved:

The Schools Forum noted the forecast budget monitoring position including the balance on the DSG reserve at the end of April 2024 alongside the update later in Agenda Item 10, on the HNB recovery plan and work with the DfE delivery partners Newton and CIPFA.

# 23 <u>Update from the High Needs Working Group and Delivering Better Value in SEND Programme</u>

Cate Mullen, Head of SEND and Inclusion, presented an update on behalf of the High Needs Block Working Group alongside further updates on the DBV in SEND Programme, SEND Peer Review, and SEND Ofsted/CQC reports. The following was highlighted:

# DBV In SEND Programme

- The background of the programme was briefly explained, and it was noted that it was split into two different phases; Diagnostic and Implementation, which when combined would take approximately two years. Members were informed that Wiltshire Council's diagnostic phase would be starting in August 2023, and if all went to plan, officers could submit a grant application by Christmas 2023 and upon approval, would then move into the Implementation phase.
- Further details of the Diagnostic phase were then given, and it was
  explained that its aim was to ensure that local HNB Sustainability Plans
  were informed by a solid evidence base regarding the current and
  projected HNB expenditure and activity.
- Through this phase, officers would receive support from financial, practice, and change advisors to:
  - Identify roots causes and underlying cost drivers.
  - Create mitigating solutions and reforms.
  - Assess current capabilities.
  - Facilitate engagement of families and delivery partners.
  - Develop a quality assured HNB Sustainability Management Plan.

- The funding criteria for the implementation phase was then explained, and it was noted that the Council would need to demonstrate that they:
  - Know the priority changes needed to impact on key HNB sustainability measures.
  - Have worked collaboratively with delivery partners and parents.
  - Have co-produced an aligned mitigation plan.
  - o Have identified the necessary resources needed.
  - Have a realistic activity plan to implement high impact changes.
  - Have leadership capacity and necessary governance arrangements in place to successful take implementation plan into next phase.
- Slides taken directly from the DBV team (and included within the Agenda) were then displayed, with comments from Wiltshire Council officers in the blue boxes included for further information. These slides outlined the specific tranche and wave that the Council were a part of, a roadmap and indicative timeline of the Diagnostic Phase, and an introduction on the Case Reviews aspect.
- Case Reviews were then explained in more detail; in short, the Council
  would work together with schools, settings, and others to look at
  individual case level data for children with SEND, bringing a collective
  focus on the individual experiences and outcomes for these children and
  young people.
- An example Case Review was shown, but it was highlighted that the programme gave the ability for the Council to amend the process depending on areas of focus and what works best and most effectively for officers within Wiltshire.
- Furthermore, officers would give significant consideration as to how these reviews would work in practice, ensuring that officers were not overloaded and respecting the relevant stakeholders' availability, while maintaining the appropriate level of time and attention dedicated to each individual case.
- It was noted that the Case Reviews were scheduled to begin in the second week of September 2023, but due to the pressures across the education system during that time, officers were keen to rearrange this to the end of September 2023. However, officers would soon be meeting with DBV officers to work towards finalising the timeframes in more detail.
- It was confirmed that officers had been successful in securing
   Transformation Funding from the Council which had been used to
   appoint a range of roles such as a Sustainability Strategic Lead Officer
   (High Needs Block), Finance Lead Officer, Data Officer, and Mitigation
   Lead Officers. These additional resources could therefore allow the
   Council to undertake the DBV to the level of scrutiny and detail needed to
   be successful.

 Members were encouraged to contact Ben Stevens, the Sustainability Strategic Lead, with any further questions or if they would like to be a part of those case conversations, however it was clarified that the opportunity would be available to all schools and settings. Email: ben.stevens@wiltshire.gov.uk.

#### SEND Peer Review

- Members were informed that the SEND peer review would be taking place between 13-16 June 2023 and would be looking at 5 key lines of enquiry:
  - The impact of effectiveness of the local area partnership.
  - The early identification of SEND/support through a graduated approach across the local area partnership.
  - Voice and engagement of service users and families.
  - The neurodevelopmental pathway in Wiltshire process and lived experience for CYP in Wiltshire.
  - Joint commissioning arrangements across the local area in Wiltshire.

#### SEND Ofsted/CQC

- Members were informed that 5 reports had been published for Hartlepool, Brighton and Hove, Cornwall, Warrington, and Nottinghamshire, with examples of each of the 3 possible outcomes seen:
  - "Arrangements typically lead to positive experiences and outcomes".
  - o "Inconsistent experiences and outcomes".
  - "Widespread and/or systemic failings leading to significant concerns about the experiences and outcomes".

In response to a question regarding SEND Ofsted/CQC, officers noted that they recognised that there was always scope for improvements for Wiltshire families' SEND experiences and although officers aspired to be within the top tier, they felt they were more realistically placed within the middle outcome. However, once further inspection reports were published, officers would get a better sense of where they were likely to sit. It was also highlighted that as the framework looked at the whole of a local area, it sometimes presented a challenge to effectively demonstrate joined up and effective working across the County.

Furthermore, although it was assumed that those Local Authorities also within the DBV would have similar overspend percentages to that of Wiltshire, a correlation between overspend and performance was not as linear as often expected. This was noted as being an historical issue within Wiltshire, as 50% of the funding formula for the HNB is based on a past number of what were called 'statements', thus not being representative of the County as a whole, in the present. Therefore, it could be said that other Local Authorities could have a more accurate funding formula, and as a result have more balanced figures.

Following which, it was:

## Resolved

- 1) The Schools Forum noted the update on behalf of the High Needs Block Working Group.
- 2) The Schools Forum noted the update on the Delivering Better Value in SEND Programme.

### 24 DfE Consultation - Implementing the Direct National Funding Formula

Members took a comfort break from 14.55pm – 15.05pm.

Grant Davis, Schools Strategic Financial Support Manager, provided an update following the DfE consultation with stakeholders regarding the reforms to the National Funding Formula (NFF), which took place between June and September 2022. The following was highlighted:

- It was explained that as the Schools Forum had aligned itself with the current NFF, the impact of the new changes on Wiltshire schools were broadly minimal, and that many of these changes would take effect in the 2024-25 academic year.
- With the aim of creating greater national consistency and convergence towards the NFF, the key areas of the consultation included:
  - Flexibility to transfer funding between Blocks.
  - National approach to calculating "Notional SEN".
  - Growth and Falling Rolls funding.
  - Split Site and Exceptional Circumstances (rentals) funding.
  - Minimum Funding Guarantee and the Funding Cycle.
- The outcomes of the consultation, as detailed within the report, and their impacts on Wiltshire schools, were then further explored and briefly noted below.

#### High Needs

 Continued flexibility to transfer funding to High Needs Budgets through an application process to the Secretary of State. Further details on how it would work in practice were still being finalised, but upon the

- announcement, the Schools Forum would be updated at the next appropriate meeting.
- A national approach to calculating schools' indicative SEND budgets would be introduced and further consultations on the design and operation of the approach would follow in due course.

## Growth and Falling Rolls Funding

- It was noted that Wiltshire did not have a Falling Rolls Fund, however it
  had been announced that as part of the transition to a full NFF,
  establishing and implementing minimum criteria requirements with regard
  to the delivery of Growth and Falling Rolls Funding before moving to full
  NFF standards, could be required.
- Further consultations and information on the changes to the two funding opportunities would follow in due course, at which point officers could begin undertaking more meaningful conversations on the topic.
- The requirement for schools to be "Good" or "Outstanding" in order to be eligible to receive Falling Rolls funding would be removed.
- Funding would now be calculated on both a 'growth' and 'significant decline' in numbers basis from 2024-25.
- Growth and Falling Rolls Funding would be expanded to allow Local
  Authorities to fund the revenue costs associated with repurposing school
  buildings or school places, thus supporting Local Authorities to use
  surplus space to create further SEND Units or Resource Bases in
  mainstream schools.
- Local Authorities would have the ability to retain some local flexibility in the allocation of growth funding to schools.

#### Split Sites

- Split Sites Funding would be allocated on the basis of a formula factor made up of a 'basic eligibility' element and a 'distance' element.
   Wiltshire had 6 split site schools, all of which would continue to meet the funding criteria.
- It was being proposed that approximately 60% of the 2024-25 NFF lump sum was an appropriate amount for the split site allowance. This figure was still under review, but if confirmed, would lead to a 16% decrease in funding for these Wiltshire schools, as they were currently funded at 76% of the lump sum.
- However, those schools which would lose funding, or were no longer eligible, would see their funding protected through the Minimum Funding Guarantee (MFG).

#### Exceptional Circumstances (Rentals) Funding

- This was explained as being for schools across the County who don't have suitable accommodation for the provision of tasks such as holding whole school events or PE activities.
- At present, where these schools spend more than 1% of their budget on renting such facilities, Wiltshire provided funding to help support this cost. However, the funding threshold was proposed to raise to 2.5%, thus impacting on those 7 schools eligible for Exceptional Circumstances Funding in Wiltshire.
- Yet, it was reiterated that those schools which would lose funding, or were no longer eligible, would see their funding protected through the Minimum Funding Guarantee (MFG).

#### Minimum Funding Guarantee

- During the transition to the direct NFF, Local Authorities still had the ability to continue to use their local formula for the purposes of determining the MFG.
- A move to a simplified pupil-led funding protection under the direct NFF
  was being proposed, which officers welcomed, as it would simplify the
  calculation significantly, would improve the transparency of the funding
  system, and would make understanding the calculations more accessible
  for schools.

#### Funding Cycle

- As it was recognised that schools and the sector needed early information to support their budget and strategic planning, this would continue with early information regarding the design of the subsequent year's formula provided in July of each year.
- A calculator tool was also in development, thus supporting schools, academies, and Local Authorities in estimating more accurate budgets.
- The next steps and a brief breakdown of the impact of the changes in Wiltshire were then referred to, as per the report.
- The importance of the role of the Schools Forum was emphasised in spite of some of the reforms discussed.

Following which, it was:

## Resolved

The Schools Forum noted the DfE's response to their consultation on reforms to the NFF.

## 25 Planned Local Autumn Consultations (in Principle decisions)

Grant Davis, Schools Strategic Financial Support Manager, presented the report and relevant appendices with regard to the Annual Schools Consultation. The following was highlighted:

- There were three areas of focus within the consultations for 2024-25: namely, De-delegation of Central Expenditure, Funding for Education Functions, and Transfer of Funding from the Schools Block to the HNB. Proposed questions for each of the three areas were in the appendices to the report.
- Background on the De-delegation of Central Expenditure was given, and
  it was explained that the purpose of the consultation was to get feedback
  from maintained schools to see whether they would prefer to continue
  contracting the Local Authority to provide services centrally, or whether
  they would prefer to have the funding delegated to them directly, and
  therefore independently commission these services.
- Further details as to Funding for Education Functions, or School Improvement Functions, were then given and it was explained that Local Authorities had the opportunity to fund improvement services through either de-delegation or on a traded basis, as a result of the reduction to the Local Authority Monitoring and Brokering Grant (LAMB). Therefore, the consultation aimed to determine whether maintained schools would elect to de-delegate this funding from their budgets to support the loss in the LAMB grant.
- Finally, it was reiterated that the transfer of funding between Blocks could be impacted by the DfE proposed NFF reforms as discussed in the previous Agenda Item, alongside the significant DSG deficit both existing and forecasted. Although the deficit was supported by a recovery plan, the aim of the consultation was to gain feedback from all schools with regard to their opinions surrounding such a transfer. It was stressed that the transfer would only go ahead if it was deemed affordable.
- Furthermore, a briefing note would be circulated to all schools regarding the work being undertaken as part of the DBV Programme.

Following which, it was:

### Resolved

1) The Schools Forum approved the consultation questions for maintained schools around delegation and de-delegation of

budgets for central services and school improvement within the Schools' Block (Appendix 1 & 2).

2) The Schools Forum approved the consultation questions for all schools around setting the 2024-25 Schools Budget (Appendix 3).

## 26 **Update on the work of the F40 Group**

Grant Davis, Schools Strategic Financial Support Manager, provided a verbal update on the work of the F40 Group, in which the following was highlighted:

- The F40 was composed of 43 of the lowest funded Local Authorities in the Country and was created to seek a greater level of fairness and equal opportunities for all children, regardless of where they live, and to remove historical discrepancies locked into how schools are funded.
- Further aims were to secure the sufficiency of funding for all schools to ensure they all have the same opportunities, and that the impacts felt from challenges such as the cost-of-living crisis, COVID, budget cuts, and recruitment and retention issues would not prejudice the education of children at any school.
- Throughout 2022-23 the Group had campaigned to influence policy and decision making nationally by engaging with appropriate and relevant Members of Parliament and Central Government departments, through actions such as setting up briefings, engaging in conversations, and tabling questions.
- Particular areas of focus in their current campaigning were noted as being SEND, Early Years Learners, and Capital Funding. The latter was briefly detailed; in short, there was a national backlog for school maintenance, repairs, and improvements which was being compounded by a lack of funding. This was particularly concerning in respect of the national proposal to be carbon neutral and at net-zero by 2040, which would not be achievable within school settings unless further investments were made to support these changes.

The Chair noted that she found the updates especially useful and was glad to see the work the Group were doing to campaign on Wiltshire's behalf. Following which, it was:

### Resolved:

The Schools Forum noted the update of the work of the F40 Group.

## 27 Scheme for Financing Local Authority Maintained Schools

Grant Davis, Schools Strategic Financial Support Manager, provided a brief verbal update on the Scheme for Financing Maintained Schools, where the following was highlighted:

- It was explained that Local Authorities were required to publish schemes for financing schools, setting out the financial relationship between them and the schools they maintain, and that this needed to updated yearly in line with any DfE revisions.
- A minor tweak on the income from the sale of assets following the 2023
   DfE updated guidance, as per the report, was highlighted.
- Furthermore, it was noted that another minor change on borrowing by schools was required following the 2022 DfE updated guidance, which would be incorporated into the 2023-24 Wiltshire scheme.
- Upon the inclusion of the above changes, Wiltshire would be completely compliant with the DfE's guidance.

Following which, it was:

#### Resolved

The Schools Forum noted the updates required to the Scheme for Financing Maintained Schools.

#### 28 Confirmation of Dates for Future Meetings

The date of the next meeting was confirmed as Thursday 5 October 2023 at 1.30pm and was planned to be held online via Microsoft Teams.

Future meeting dates were confirmed as below:

5 December 2023 – 1.30pm 18 January 2024 – 1.30pm 14 March 2024 – 1.30pm

## 29 **Urgent Items**

There were no urgent items.

(Duration of meeting: 1.30 - 3.45 pm)

The Officer who has produced these minutes is Lisa Pullin, Tel 01225 713015 or email <a href="mailto:lisa.pullin@wiltshire.gov.uk">lisa.pullin@wiltshire.gov.uk</a> of Democratic Services - e-mail <a href="mailto:committee@wiltshire.gov.uk">committee@wiltshire.gov.uk</a>

Press enquiries to Communications, direct line 01225 713114 or email <a href="mailto:communications@wiltshire.gov.uk">communications@wiltshire.gov.uk</a>

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# Agenda Item 8

#### **Schools Forum**

# School Funding and SEN Working Group

#### **MS TEAMS MEETING**

#### 25 September 2023

#### **Minutes**

**Present:** Marie Taylor (Chair), (Finance, local authority ((LA)), Grant Davis (Finance, LA), Cate Mullen (Head of Inclusion & SEND, LA), Lisa Percy (Chair of SF / Hardenhuish), John Hawkins (Teacher / Governor rep), Catriona Williamson (Mere) Graham Nagel-Smith (Morgan's Vale & Woodfalls), Graham Shore (Deputy Chair SF / Holy Trinity), Helean Hughes (Director LA), Georgina Keily-Theobald (Downland) Rebecca Carson (Woodford Valley) Ben Stevens (HNB Recovery, LA), Liz Williams (Finance, LA)

**Apologies:** Simon Thomas (LA), John Read (Lyneham)

Andy Bridewell (Ludgershall Castle) is now represented by CW at the working group.

		1	
1.	Welcome and Apologies MT welcomed the group to the virtual meeting.		
	Introductions to the new group members Ben and Liz – who many remembered from her previous role in Wiltshire.		
2.	Minutes from last meeting – 22 May 2023		
	There were no outstanding actions.		
3.	Matters Arising		
	There were no matters arising.		
4.	School Balances 2022/23 (GD)		
	GD shared his report and appendices – highlights, the year-end position of balances in maintained schools was £12.2m, with £14.4m surplus and £2.2m deficit balances. GD shared appendices whereby continual surplus or deficit balances could trigger a DfE investigation – this has never taken place in Wiltshire. Schools, however, are utilising their deficits to fund increased wage bills, energy and other costs with high levels of inflation and increases than the funding increases.  MT asked GD to confirm if he was working with all schools with deficits – confirmed HH noted there was a significant number of balances and welcomed headteacher views on this, LP said school leaders were conscious of non-funded pay awards and emergency site costs which needed to be allowed for, CW said schools should be using funds on pupils and not retaining such high reserves HH agreed that having a one-year settlement was not conducive to strategic planning GS shared that as an academy he was expected to retain a 5% + balance with an SRMA follow up if not achieved, that the school estate was aging and the lack of clarity around future funding unhelpful.  HH was concerned that f40 lobbying around school funding would be challenged by the DfE in Wiltshire with such high balances GD confirmed the 2.5% increase for 2024/25 and that schools would be forced to rely on surplus balances where costs exceeded this - there had been no long-term settlement since the "Boris Billions" years GK-T said for special schools, funding is based on pupils and can be volatile, small teams commit to spend but can't deliver due to capacity.		
5.	Schools Funding (DSG) Budget Monitoring – August Report 2023/24 (MT)		
	MT shared her report & appendices – highlights.		
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This year, the drawdown from the DSG reserve has been taken at the beginning of the year rather than at the end. In this way, a more realistic budget can be set, and budget holders can be held to account. The transfer for 2022/23 is £16.648m

The EY block adjustment has taken place. Schools block small underspend offsets the HNB pressures.

HNB pressures are attributable to demand for services and not price increases. The forecast is significantly higher than in previous years which is largely attributable to investment in specialist places in mainstream and special with no counter reduction in ISS and requests for assessments being higher than previous years, 2022/23 total 950 with the year to date being 824.

The overall forecast overspend is £1.971m which should be viewed in conjunction with the planned drawdown. The forecast DSG deficit reserve is £53.832m

### 6. Safety Valve (LW & BS)

LW and BS took us through the slide pack provided with the agenda. The Safety Valve (SV) programme is a DfE programme for councils with very high deficits against their DSG accounts. Wiltshire was invited to join the SV programme in July and this now means that work on the Delivering Better Value (DBV) programme has ceased. Under the SV programme the council will commit to developing a plan to bring the high needs block into a position of in-year financial balance and the DfE will commit to pay off the legacy deficit (up to a maximum of 15% of DSG). There is a potential opportunity to submit a business case for capital funding if this clearly links to the recovery plan. The plan must be submitted to the DfE in January and recovery must be within 5-7 years.

DLUC and DfE message is that the statutory override will end 2026/27 which means 2/3 local authorities will need to have sufficient reserves to fund their deficits, and many will be unable to do this.

Approach – deficit first, outcomes second, LA leads on own solutions so key to this is partner approach – co-design is key, SF, schools, parents, carers, children – workshops to surveys.

Ben had 3 asks of Schools Forum

- 1.Programme Board / Task & finish group membership
- 2. November ½ day workshop
- 3. Survey

HH asked – how can we engage more schools?

LP – lots of inclusive heads have other priorities, many new secondary HT in the north – suggest coffee and cake, working lunch, networking opportunity, personal invite not global email

CM – important as lots of our data is out of step with national / local data e.g.: requests for assessment in Wiltshire are too high

MT asked – how many LAS in SV? BS – 34 + 5 invited this year from DBV including ourselves so 39 and another 5 will be invited next year

HH and CM left for Ofsted KIT meeting at 9.30am

#### 7. Early Years updates (MT)

MT took the group though her report including the new requirements on wraparound childcare for primary schools.

The DfE surveyed schools and have published that 74% of schools offer before and after childcare. MT asked the group if any schools offered wraparound childcare from 8am til 6pm and only one school (CM) currently offered this.

#### 8. Indicative Schools Funding 2024/25 (GD)

GD took the group thorough his report. Highlights as follows.

MSAG will be rolled into 24/25 funding and so the announced national 2.7% increase in funding is in reality a 2.4% increase in cere funding factors

£440m national HNB increase - 4.3% DfE are tightening the National Funding Formula but Wiltshire already mirrors the NFF so no impact for Wiltshire (66% of LA's now mirror the NFF) Overall increases for Wiltshire Schools Bock 3.08% High Needs Block B 5.29% Central Schools Services Block 2.07% Early Years Block – TBC in due course Schools Forum will still be making funding decisions for the 2024-25 year. GD ran through a couple of key areas including **Notional SEN** Split Site Funding **Growth Funding** Falling Rolls Funding De-delegation consultation is open now, results to be considered in December The role of SF will be to make funding decisions including the potential transfer of funds between the Schools Block and the High Needs Block. 9. **AOB** MT informed the group that Helen Carpenter and Mike Thomas would be attending Schools Forum for the first time in October as WASSH and Special school reps and that she had recently run through an induction with them both. 10 Date and Time of next Meeting The next Schools Forum meeting after our October meeting will be Tuesday 5<sup>th</sup> December 2023 @ 1.30pm. This is planned as a face-to-face meeting at County Hall. The date of the next meeting of this group is scheduled for Monday 27th November at

**8.30am**. This is planned as a virtual teams meeting.



# Agenda Item 9

Wiltshire Council

Wiltshire Schools Forum

**5 October 2023** 

# Wiltshire Schools Forum Review of Proportionality and Confirmation of Membership

## **Summary**

The Membership of Schools Forum is reviewed on an annual basis with all those that make appointments (including Primary Heads Forum, Wiltshire Association of Secondary and Special School Heads and the Wiltshire Governors Association) of named representatives to the Forum being asked to confirm those persons for the ensuing academic year.

On 25 August 2023, Officers conducted a review of the balance of membership between maintained primary, maintained secondary and academies and special school members (which must be broadly proportionate to pupil numbers) and this showed that the current membership would not need to be amended as it reflects the current breakdown of the total numbers on roll in schools as at the October 2022 census, updated for academy conversions.

The Terms of Reference of Schools Forum were last reviewed by Schools Forum at their meeting on 6 October 2022 and subsequently approved by the Cabinet Member for Children, Education and Skills on 4 January 2023. As there are no required changes to the proportionality then it is proposed that no changes to the Terms of Reference are required on this occasion.

#### **Proposals**

That Wiltshire Schools Forum:

- a) Notes that the proportionality of the Forum has been reviewed and that no changes are recommended.
- b) Notes that no changes to the Terms of Reference as at 4 January 2023 are recommended.
- c) Notes the current Membership details of the Forum.
- d) Recommends that any vacancies for Schools Forum be appointed to.

## **Reason for Proposal**

To ensure that all types of Wiltshire Schools are represented on Wiltshire Schools Forum and to ensure that the Forum complies with Department for Education (DfE) guidance and relevant legislation.

Helean Hughes/Richard Hanks - (Co Directors - Education & Skills)

#### Wiltshire Schools Forum

#### 5 October 2023

# Wiltshire Schools Forum Review of Proportionality and Confirmation of Membership

## 1. Purpose of Report

1.1 To inform Schools Forum that a review of the proportionality and the annual review of the membership of Schools Forum has been carried out with all those that make appointments (including Primary Heads Forum, Wiltshire Association of Secondary and Special School Heads and the Wiltshire Governors Association) of named representatives to the Forum being asked to confirm those persons for the ensuing academic year. The Terms of Reference have also been reviewed and no changes are proposed.

## 2. Proportionality of Membership of Schools Forum

2.1 The table below sets out proportionality of schools in Wiltshire (based on the October 2021 census) following the changes that were agreed at the meeting of Schools Forum on 6 October 2022.

Sector	Pupil Numbers	Current Representation	Vacancies
		•	Vacancies
Primary	21,041	3	
Primary Academy	17,114	3	
Secondary	3,008	1	
Secondary			
Academy	23,094	3	
Special	505	1	
Special Academy	387	1	
Governors		4	
Union		1	
Diocese		1	
Early Years		2	
TOTAL	65,149	20	0

2.2 There has been a change to the current pupil numbers (based on the October 2022 census and any academy conversions since the census) but not to the proportionality of the membership of Schools Forum.

See table below:

Sector	Pupil Numbers	Current Representation	Vacancies
Primary	19,993	3	1454115165
Primary Academy	17,596	3	
Secondary	3,136	1	
Secondary			
Academy	23,637	3	
Special	555	1	
Special Academy	462	1	
Governors		4	
Union		1	
Diocese		1	
Early Years		2	
TOTAL	65,379	20	0

#### 3 Terms of Reference

3.1 The attached Terms of Reference (TOR) (Appendix 1) have been reviewed, however on this occasion it is not considered that any changes are needed following the TOR that were approved by the Cabinet Member for Children, Education and Skills that were approved on 4 January 2023 as a delegated Cabinet Member decision.

# 4. Membership of the Wiltshire Schools Forum

4.1 The current membership of the Forum is as detailed below:

Five maintained School representatives (3 primary, 1 secondary and 1 special school)

Representing	Appointed by
Maintained Primary	Primary Heads Forum (PHF)
Maintained Primary	PHF
Maintained Primary	PHF
Maintained Special	Wiltshire Association of
School	Secondary School Heads (WASSH)
Maintained Secondary	WASSH
	Maintained Primary  Maintained Primary  Maintained Primary  Maintained Special

Seven Academy representatives (3 primary, 3 secondary and 1 special school)

Name	Representing	Appointed by
6. Rebecca Carson	Primary Academy	PHF
7. Graham Nagel-Smith	Primary Academy	PHF
8. Graham Shore	Primary Academy	PHF
(Vice Chair)		
9. Michelle Chilcott	Secondary Academy	WASSH
10. Lisa Percy (Chair)	Secondary Academy	WASSH

11. Helen Carpenter	Secondary Academy	WASSH
12. Mike Thomas	Special School Academy	WASSH

Four elected governor representatives (2 primary, 1 secondary and 1 special school)

Name	Representing	Appointed by
13. Stella Fowler	Primary School Governor	Wiltshire Governors
		Association (WGA)
14. Ros Sutton	Primary School Governor	WGA
15. David Whewell	Secondary School Governor	WGA
16. Aileen Bates	Special School Governor	WGA

Two Early Years representatives are the only members allowed to vote on the funding formula.

Name	Representing	Appointed by
17. Lyssy Bolton	Early Years	Early Years
		Reference Group
18. Emma Osmund	Early Years	EYRG

Two other nominated service partner representatives (1 from the Diocese and 1 teacher representative) who both have one vote. These are the **20** voting members.

Name	Representing	Appointed by
19. John Hawkins	Teaching Association	
20. Giles Pugh	Salisbury Diocesan Board of Education	Salisbury Diocesan Board of Education

In addition to voting members, the following representatives will have **observer** status:

Name	Representing	Elected by
i. Jo Grenfell (Nikki	Post-16 (Wiltshire College)	Wiltshire College
Barnett sub)		_
ii. Trudy Srawley	Wiltshire Parent Carer	Wiltshire Parent Carer
	Council	Council
iii. Angela Brennan	Wiltshire Children and	Wiltshire Children and
(Chair of WCFVSF)	Families Voluntary Sector	Families Voluntary
	Forum	Sector Forum
iv. Ross Henning	Local Youth Network	Local Youth Network
v. Any ESFA	Education & Skills Funding	ESFA
representative could	Agency	
attend SF meetings		

## 5. Proposals

- 5.1 That Wiltshire Schools Forum:
  - a) Notes that the proportionality of the Forum has been reviewed and that no changes are recommended.
  - b) Notes that no changes to the Terms of Reference (as agreed on 4 January 2023) are recommended.
  - c) Notes the current Membership details of the Forum.
  - d) Recommends that any vacancies for Schools Forum be appointed to as soon as possible.

## 6. Reason for Proposal

6.1 To ensure that all types of Wiltshire Schools are represented on Wiltshire Schools Forum and to ensure that the Forum complies with Department for Education (DfE) guidance and relevant legislation.

# (Helean Hughes and Richard Hanks) (Co Directors – Education & Skills)

Report Author: Lisa Pullin

Democratic Services Officer <a href="mailto:lisa.pullin@wiltshire.gov.uk">lisa.pullin@wiltshire.gov.uk</a>, Tel 01225 713015

26 September 2023

## **Appendices**

1 – Current agreed Terms of Reference for Schools Forum



# WILTSHIRE SCHOOLS FORUM TERMS OF REFERENCE

#### 1. Remit

The Schools Forum is a statutory body which the LA is required to consult on the following functions:

### 1.1 Consultation on School Funding Formula

- (1) The relevant LA shall consult the forum on:
  - (a) Any proposed changes in relation to the factors and criteria that were taken into account, or the methods, principles and rules that have been adopted, in their formula made in accordance with regulations made under section 47 and 47ZA of the School Standards and Framework Act 1998; and
  - (b) The financial effect of any such change.
- (2) Consultation under paragraph (1) shall take place in sufficient time to allow the views expressed to be taken into account in the determination of the relevant authority's formula and in the initial determination of schools' budget shares before the beginning of the financial year.

#### 1.2 Consultation on Contracts

(1) The relevant authority shall at least one month prior to the issue of invitations to tender consult the forum on the terms of any proposed contract for supplies or services being a contract paid or to be paid out of the relevant authority's schools budgets where the estimated value of the proposed contract is not less than the specific threshold which applies to the relevant authority in pursuance of Regulation 8 of The Public Contracts Regulations 2006 (SI 2006 No 5).

#### 1.3 Consultation on Financial Issues

- (1) The relevant authority shall consult the forum annually in respect of the relevant authority's functions relating to the schools budget, in connection with the following:
  - (a) The arrangements to be made for the education of pupils with special educational needs:
  - (b) Arrangements for the use of pupil referral units and the education of children otherwise than at school;
  - (c) Arrangements for early years provision;
  - (d) Administrative arrangements for the allocation of central government grants paid to the schools via the authority.
- (2) The relevant authority may consult the forum on such other matters concerning the funding of schools as they see fit.

#### 2. Composition

- 2.1 The requirements for the Schools Forum were previously set out in regulations (Statutory Instrument No 344/2010, amended by 1172/2010). These regulations have been revoked and replaced by the Schools Forums (England) Regulations 2012 (Statutory Instrument No 2261/2012) as amended. The constitution of the Wiltshire Schools Forum has been approved by the Cabinet Member for Children's Services through the delegated decision process, and any change to the constitution will require similar approval.
- 2.2 The majority of forum members are "schools members".
  - 5 elected Maintained School Head teacher representatives (1 secondary school, 3 primary schools and 1 special school)
  - 7 Academy Head teacher representatives (3 secondary school, 3 primary schools and 1 special school)
  - 4 elected governor representatives (1 secondary school, 2 primary schools and 1 special school).

These 16 members, along with the two Early Years representatives are the only members allowed to vote on the funding formula.

There are 2 other nominated service partner representatives (1 from the Dioceses and 1 teacher representative) who both have one vote. These are the **20** voting members.

In addition to voting members, the following representatives will have observer status:

- i) Education & Skills Funding Agency
- ii) Post-16 representative
- iii) Wiltshire Parent Carer Council
- iv) Wiltshire Children and Families Voluntary Sector Forum
- v) Local Youth Network.
- 2.3 The Forum will appoint the same number of substitutes in respect of each voting representative group as that group holds ordinary seats on the Forum. Ordinary members may be substituted by any one of the named substitutes. Substitute members will have all the powers and duties of any ordinary member of the Forum.

### 3. Conduct

- 3.1 In carrying out their functions, members of the Schools Forum are expected to act in accordance with the seven principles of public life set out in the first report of the Committee on Standard in Public Life: selflessness, integrity, objectivity, accountability, openness, honesty and leadership.
- 3.2 Members of the School Forum are required to declare an interest in any individual proposal or service contract which directly affects a school at which they are a

governor, member of staff, or which their children attend or in which they might have a direct pecuniary interest.

#### 4. Term of Office

- 4.1 The term of office for members of the Schools Forum shall be three years subject to their remaining eligible. A member may resign at any time and is required to leave if he or she ceases to be eligible in the capacity in which elected/nominated.
- 4.2 There is no limit on the number of terms of office to which a member may be elected or re-nominated if still eligible. Where a member is replaced, the new member serves for the remainder of the term of office.

#### 5. Chair and Vice-Chair

- 5.1 A chair and vice-chair will be elected annually by a majority of votes cast by individual members. Where possible, the chair and vice-chair will not be drawn from the same voting group. The term of office is for one year. A chair or vice-chair will cease to hold office if they resign by giving notice to both the Chair and clerk of the Forum, or if they cease to be members of the Forum. Both the chair and vice-chair may be re-elected. Where a casual vacancy arises, there will be a vote at the next meeting of the Forum.
- 5.2 The responsibilities of the chair and vice-chair include: chairing meetings, overseeing preparation of the record of the meeting, submitting a budget for LA approval and being accountable for expenditure against that budget.

#### 6. Quorum

6.1 The quorum for the Forum is 40% of voting members. A meeting may continue if inquorate, but any advice given to the LA as a result of such a meeting would not have to be taken into account by the authority.

#### 7. Clerk to the Committee

7.1 The clerk will be appointed by Democratic Services at Wiltshire Council.

#### 8. Notice of Meetings

8.1 The clerk will ensure that meetings of the Forum are convened by giving a minimum notice of 5 working days in advance of the meetings, with a full agenda.

#### 9. Proceedings

- 9.1 Each voting member has one vote and a majority decision is required.
- 9.2 The Forum may remit matters for discussion and research to sub-committees or working groups. However, any resulting advice formally passed to the LA shall have been approved by the Forum as a whole.

9.3 The Forum will meet at least 4 times per annum.

#### 10. Public Participation

- 10.1 Members of the public are able to ask questions or make a statement in relation to the responsibilities and functions of the Forum at each meeting. A maximum of 15 minutes will be allocated to this at the start of each meeting, and each question or statement should last no longer than 3 minutes.
- 10.2 Questions must be put in writing to the clerk of the Forum no later than 5 clear working days before the meeting, to allow a response to be formulated, and are limited to a maximum of 2 per person / organisation. A response will be given as either a direct oral answer or a written reply.
- 10.3 Statements must be given in writing and this should be submitted electronically to the Officer named on the Agenda no later than 5pm one clear working day before the meeting.
- 10.4 Statements and questions must be relevant to the powers and duties of the Forum. They must not be defamatory, frivolous, offensive, vexatious, unlawful or otherwise improper. They must not name or identify individual service users, members of staff or members of partner agencies. Questions must not require the disclosure of confidential information.
- 10.5 The Chairman's ruling on rejection of a question is final.

#### 11. Discrimination

11.1 The Committee has an explicit duty to have regard to the duties placed on Local Education Authorities and school governors by the Equality Act 2010. The Forum will note the DfE view that the Human Rights Act 1998 applies.

#### 12. Dissemination of the Results of Meetings

12.1 A copy of the minutes of the Forum meetings will be published on the Council's website and communicated to all schools via RightChoice and will be considered by the Children's Services Select Committee and the Cabinet if necessary.

#### 13. Consideration of Confidential Reports

- 13.1 A report will only be considered in a confidential session when it contains confidential or exempt information. That will only apply if the report contains:
  - a) Information furnished to the Council by a Government Department on terms which forbid the disclosure of the information to the public.
  - b) Information the disclosure of which to the public is prohibited by or under any law or by the order of a court
  - c) Information relating to any individual.
  - d) Information which is likely to reveal the identity of an individual.

- e) Information relating to the financial or business affairs of any particular person (including the authority).
- f) Information relating to any consultations or negotiations, or contemplated consultations and negotiations, in connection with labour relations matters.
- g) Information in respect of which a claim to legal professional privilege could be maintained.
- h) Information which reveals that the authority proposes to serve certain Notices or make certain Orders or Directions.
- i) Information relating to action taken or to be taken in connection with the prevention investigation or prosecution of crime.
- 13.2 The intention to conduct Forum business in Confidential Session will be indicated by the inclusion of the following text within the agenda:

#### 'Exclusion of Public:

To consider passing a resolution, in accordance with the Wiltshire Council Schools Forum Terms of Reference, that the public be excluded during the remainder of the meeting, on the basis that if they were present during the business to be transacted, there would be a likelihood of disclosure to them of exempt information of the following descriptions'

- 13.3 The descriptions referred to above relates to the categories of confidential information listed in paragraph 13.1.
- 13.4 Public would relate to anyone other than members of the Schools Forum plus the Democratic Services Officer, relevant officers and Cabinet members with exceptions determined by the Chair, in consultation with the Director Education and Skills.

Agreed by Schools Forum – 6 October 2022 Approved by Cabinet Member for Children, Education & Skills – 4 January 2023



## Agenda Item 10

#### **Wiltshire Council**

School Funding Working Group: 25 September 2023

Schools Forum: 5 October 2023

#### Schools Revenue Surplus and Deficit Balances 2022/23

#### Introduction

- 1. This report presents the position of revenue balances for Wiltshire maintained schools as at the 31 March 2023 and identifies those in surplus and deficit.
- 2. The net surplus balances for the financial year 2022/23 are £12.2 million with 104 schools holding surplus balances of £14.4 million and 12 schools in deficit to a value of £2.2 million.
- 3. In October 2022, members considered a report on schools' balances and deficits as at the 31 March 2022. In that report the net surplus balances were £13.3 million with 110 schools holding surplus balances of £15.9 million and 13 schools in deficit to a value of £2.56 million.
- 4. The number of LA maintained schools has decreased from 126 to 123 between 31 March 2022 and 31<sup>st</sup> March 2023. The data in this report does not include those schools which converted during the financial year.

#### Main considerations

5. The movement in net revenue balances over the last 3 financial years is shown in the following table: -

	2020/21 £	2021/22 £	2022/23 £	2022/23 Balances as % of 2022/23 Budget Share %	Increase/ Decrease from 2021/22 £	Increase/ Decrease from 2021/22 %
Primary	11,042,554	11,319,252	10,106,595	10.79	1,212,657	10.71
Secondary	-545,039	708,889	1,067,840	5.92	358,951	50.64
Special	1,173,283	1,325,008	1,050,387	9.83	274,621	20.73
	11,670,798	13,353,150	12,224,822	26.54	1,846,229	*82.08

\*NB: this represents the total percentage increase in all schools' balances between 2021/22 and 2022/23.

6. Reporting of net revenue balances can obscure the underlying trend of gross revenue surplus and deficit balances. For transparency, the gross balances are identified below:

	Sı	ırplus balanc	es	Deficit balances			
	2020/21 £	2021/22 £	2022/23 £	2020/21 £	2021/22 £	2022/23 £	
Primary	11,821,389	12,199,527	10,865,244	-778,835	-880,274	-758,649	
Secondary	1,398,129	2,396,774	2,525,619	-1,943,168	-1,687,885	-1,457,779	
Special	1,173,283	1,325,008	1,050,387	0	0	0	
Total	14,392,800	15,921,419	14,441,250	-2,722,003	-2,568,160	-2,216,429	

- 7. **Appendix 1**, attached to this report details the revenue surplus and deficit balances for individual maintained schools. (For Special Schools, their income comprises Place funding plus Top Up funding for the year.)
- 8. As part of the dedicated school's grant (DSG) assurance framework, the DfE may ask local authorities to provide additional information where:
  - a) the authority has 5% of schools that have had a surplus of 15% or more for the last 5 years and where the individual surplus is least £10,000 each year. Authorities will only be asked for more information if at least 3 schools meet the criteria.
  - b) the authority has 2.5% of its schools in deficit by 2.5% or more for the last 4 years and where the individual annual deficit is at least £10,000.
- 9. **Appendix 2** analyses the 2022/23 revenue balances to categorise those that are classified as:
  - In surplus and above 15% of school budget share
  - in surplus but below 15% of school budget share
  - in deficit
- 10. **Appendix 3 -** demonstrates the Authority may trigger an investigation from the DFE, as described in 8a above, by identifying that 13 schools, (9.8%) have held revenue balances of 15% or more of their school budget share for the last 5 years.
- 11. **Appendix 4 -** demonstrates the Authority may trigger an investigation from the DFE, as described in 8b above, by identifying that 4 schools, (3.3%) have held deficit balances of more than 2.5% and £10,000 for the last 4 years.

#### **Key points**

- 12. The net revenue balance of £12.2 million in 2022/23 has decreased by £1.1 million (8.91%) from the 2021/22 balance of £13.3 million.
- 13. Analysis of the gross revenue surplus and deficit balances reveals that between 2021/22 and 2022/23 surplus balances have decreased by 9% and deficit balances have decreased by 8.6%.

- 14. The number of schools in deficit is 12 and the value of the deficits has decreased by £0.36 million from £2.57 million in 2021/22 to £2.21 million in 2022/23.
- 15. The number of schools in surplus has remained the same at 110 in 2022/23. The value of surpluses has decreased by £1.48 million, from £15.92 million in 2021/22 to £14.44 million in 2022/23.
- 16. The appendices highlight that the Authority may trigger an investigation from the DFE due to the number of schools holding excess revenue or deficit balances.

#### **Indicative Position for 2023-24**

17. Whilst its impossible to provide a definitive figure for maintained school balances as at the end of the 2023-24 year, based upon budget template returns received, the forecast position is a drop in balances to around £8m.

#### **Proposals**

18. Schools Forum members are invited to comment on this report.

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Schools Strategic Financial Management Adviser

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#### School revenue balances as at 31st March 2023

School	revenue balances as at 31st March 2023					
		000	OFD 544	B01 & B02		Balance
		CFR B01	CFR B02	Total		as % of
School number	Sahaal Nama	Committed	Uncommitted Revenue RO	Revenue Balances	School Budget Share	Budget Share
	School Name Fynamore Community	8,222	7,290	15,512	1,732,135	0.90%
	Nursteed Community Primary School	3,548	185,586			20.98%
	Bratton Primary School	5,305	-70,641	-65,336		-9.71%
2023	St Pauls Primary School	23,637	15,811	39,449	761,589	5.18%
	Marlborough St Mary's	5,000	208,105	213,105		11.93%
	Neston Primary School	10,354	131,951	142,305	·	16.40%
	Monkton Park Primary School Gomeldon Primary School	10,474 18,318	51,674 -5,107	62,148 13,211		5.61% 2.27%
	Hilmarton Primary School	10,310			·	7.97%
	Horningsham Primary School	6,263	11,445	17,708	·	4.00%
	Luckington Community School	512	79,051	79,563	·	
	Stanton St Quintin Primary School	14,347	58,160	72,507	404,907	17.91%
	Ramsbury Primary School	10,775	40,640		·	6.01%
	Harnham Infant School	21,539	44,598	66,137	·	7.47%
	Westbury Infants Wootton Bassett Infants School	13,622 16,548	119,598 1,961	133,220 18,509		13.23% 2.77%
	Kiwi School	36,076	313,557	349,633	·	22.13%
	Priestley Primary School	0	89,988	89,988		
	Grove Primary School	23,224	280,130	303,355		18.93%
2178	Princecroft School	3,409	58,410	61,819		7.50%
	Redland Primary School	94,318	180,818	275,136	,,	21.68%
	Longleaze School	16,600				18.82%
	Mere School	10,180		42,879	·	
	Woodlands Primary School Manor Fields Primary School	0	· · · · · · · · · · · · · · · · · · ·	-68,900 -39,051	·	
	Holbrook Primary School	11,397	60,803	72,199		7.00%
	Kings Lodge Primary School	25,309	253,209	278,518		20.65%
	Walwayne Court Primary School	24,678	146,419	171,097	1,162,194	
	Bitham Brook Primary School	0	188,835	188,835		
	Charter Primary School	9,938	67,185	77,123	1,030,124	7.49%
	Newtown Community Primary School	16,423			·	
	Ashton Keynes C of E Primary School	26,112	82,119	108,231	·	
	Box CE Primary School Christ Church Primary School	0	93,750	93,750	·	
	Christ Church Primary School Longford C of E Primary School	34,423 19,663	424,360 19,577	458,783 39,240		25.73% 8.85%
	Broad Hinton C. of E. Primary School	12,811	87,382	100,193	·	18.60%
	Broad Town C of E Primary School	21,066		112,414	414,273	27.14%
3020	St. Nicholas Church of England (VC) Primary School	2,686			·	2.83%
3035	Cherhill CE Primary School	851	20,021	20,872	856,684	2.44%
	Colerne CE Primary School	15,144	91,512	106,656		
	St Sampsons CE Junior School	0	,	258,828		
	Crockerton Church of England	10,736	199,422	210,158		
	Crudwell C E Primary School Collingbourne CE Primary School	8,651 18,762	49,623 38,055	58,274 56,817	570,874 531,412	10.21% 10.69%
	Durrington CE Controlled Junior School	23,857	96,000		827,539	
	Hilperton C. E. Primary School	5,929	109,512	115,441	713,147	16.19%
	Holt V C Primary School	20,005	89,125	109,129	·	
3096	Kington St Michael CE Primary School	0	181,648	181,648	597,901	30.38%
	Lacock CE VC Primary School	6,491	14,063	20,554	431,499	4.76%
	Langley Fitzurse C.E. School	17,991			·	30.43%
	Lea and Garsdon C.E. Primary School	12,399	31,698	44,096	·	7.78%
	Newton Tony Church of England Primary School North Bradley C of E Primary School	4,707 77,721	143,020	147,727 369,003	473,394 845,447	31.21% 43.65%
	Oaksey CE VC Primary School	0	291,282 44,493	44,493	·	8.71%
	Preshute Primary School	23,597	15,496	39,093	,	
	St. Marys C.E. Primary School	19,665	92,429		·	7.51%
	Harnham Junior School	8,807	60,578	69,385		5.13%
	Shalbourne C E Primary School	12,912	32,762	45,674	294,195	15.53%
	Sherston (CE) Primary School	2,913	83,345		·	
	Southwick CE Primary School	51,945	104,257	156,203		18.77%
	Staverton CE Primary School	5,000		47,329		
	Stratford-Sub-Castle VC Primary Sutton Veny CE Primary	28,593 411	-407,375 20,000	-378,782 20,411	654,097 684,106	-57.91% 2.98%
	Urchfont CE Primary School	34,363	118,119	152,482	·	
	The Minster CE Primary School	10,281	136,565	-	·	
	Westbury C.E. Junior School	8,774	-13,978	-5,204	·	
	Westbury Leigh C.E. Primary School	10,000	-13,772	-3,772	1,390,602	-0.27%
	Winterbourne Earls C E Controlled Primary School	3,988	20,874	24,862		3.06%
	Sambourne CE Primary School	5,607	8,169	13,776	·	2.46%
	Minety C E Primary School	11,586			·	
	St. Barnabas School	3,311			·	23.74%
3229	Coombe Bissett School	12,650	10,943	23,593	563,159	4.19%

11	6 Schools	2,334,762	9,890,060	12,224,822	122,320,664	
700	Downalia John	0,730	<i>3</i> ∠1,033	320,271	2,101,041	42.00%
	7 Downland School *	6,738	921,533	928,271	2,181,641	42.55%
	3 Silverwood School *	122,116	099,699	1,130,092	8,502,258	25.90% 1.44%
	5 Matravers School	230,393	899,699	1,130,092	4,363,575	25.90%
	9 Clarendon Infants School	11,573	111,288	122,861	1,311,079 1,128,029	10.89%
	8 Clarendon Junior School	26,344	93,269	119,613	1,243,551	29.96% 9.12%
	9 Paxcroft Primary School 5 Castle Primary School	22,465 16,101	40,671 356,427	63,136 372,528	1,267,435	4.98% 29.96%
	7 St.Georges Catholic Primary School	13,345	15,541	28,886	641,959	4.50%
	6 Studley Green Primary School	34,377	172,652	207,029	1,288,278	16.07%
	5 Frogwell Primary School	11,706	223,325	235,031	1,037,355	22.66%
	1 Downton CE VA Primary School	,	-20,240	-15,544	1,117,046	-1.39%
	0 St Josephs Catholic School	91,190 4,696	180,807	271,997	3,332,668	8.16%
	0 The Stonehenge School	173,453	950,078	1,123,530	5,536,342	20.29%
	0 Abbeyfield School	·		-1,457,779 1,122,520	4,789,567	
		58,822	-1,516,601	,		-30.44%
	2 Bellefield Primary & Nursery School	139,960	158,370	171,607	1,292,058	10.83%
	1 Lyneham Primary School	139,960	76,326	139,960	1,292,058	19.86%
	9 Five Lanes CE Primary School	16,079	76,326	92,405	469,935	19.66%
	8 Amesbury Primary School	25,927 18,287	23,320 14,545	32,832	1,275,138	7.36% 2.57%
	7 CHURCHFIELDS SCHOOL	25,927		49,247	669,355	-3.15% 7.36%
	5 Wylye Valley C.E. VA Primary School	10,109	-16,714	-16,714	530,087	-3.15%
	1 Kennet Valley C.E School	10,109	64,472 41,358	72,650 51,467	719,989 469,072	10.09%
	9 Hindon CEVA Primary School 0 Alderbury & West Grimstead CE Primary School	22,702 8,178	109,826	132,528	430,596	30.78% 10.09%
	•	·			·	
	3 Chilmark Primary School 4 Semley CE VA Primary School	0 6,321	32,489 -5,575	32,489 746	443,499 566,089	7.33% 0.13%
	9 Broad Chalke C of E Aided Primary School	1,584	75,397	76,981	877,251	8.78% 7.33%
	7 St Patricks RC Primary School	6,628	22,284	28,913	808,367	3.58%
	5 Wardour Catholic Primary School	378	127,038	127,416	492,907	25.85%
	0 St Johns Catholic Primary School	32,164	65,384	97,548	1,277,365	7.64%
	5 St Osmunds Catholic Primary School	3,912	180,695	184,607	892,525	20.68%
	8 St Josephs Catholic School	18,318	160,219	178,537	620,011	28.80%
	2 Whiteparish All Saints C.E. (V.A.) Primary School	1,552	134,725	136,278	496,030	27.47%
	7 St Martins CE Primary Sch	15,343	131,063	146,406	779,495	18.78%
	3 Sarum St. Pauls C.E. (VA) Primary School	7,763	-128,598	-120,835	910,896	-13.27%
	2 St. Andrews Primary School	20,559	88,344	108,903	866,843	12.56%
	5 St Nicholas Primary School	28,979	95,719	124,698	619,617	20.13%
	0 Derry Hill C of E (Aided) School	0	10,411	10,411	868,704	1.20%
	8 Chilton Foliat C of E Primary School	11,358	-51,238	-39,880	510,194	-7.82%
	6 Chapmanslade CE VA Primary School	2,859	-7,492	-4,632	524,065	-0.88%
	6 St Nicholas CE Primary School	12,909	51,971	64,880	521,339	12.44%
	0 St Michaels CE School	0	8,616	8,616	844,017	1.02%
	2 Brinkworth Earl Danbys CE Primary School	11,097	50,762	61,859	786,986	7.86%
	9 St Johns CE Primary School	15,098	6,095	21,193	602,858	3.52%
	0 Dinton Church of England Primary School	25,720	41,954	67,674	494,798	13.68%
		i				1

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#### **ANALYSIS OF REVENUE BALANCES 2022/23**

	Surplus b	alances above 15%	of School Budg	et Share	Surplus ba	Surplus balances below 15% of School Budget Share			Deficit Balances			
School Phase	Number	Balance Value	2022/23 Budget Share	Balance as % of Budget	Number	Balance Value	2022/23 Budget Share	Balance as % of Budget	Number	Balance Value	2022/23 Budget Share	Balance as % of Budget
Primary	37	£6,844,093	£30,032,918	22.8%	62	£4,021,151	£53,991,493	7.4%	11	-£758,649	£9,590,202	-7.9%
Secondary	2	£2,253,622	£9,899,917	0.0%	1	£271,997	£3,332,668	8.2%	1	-£1,457,779	£4,789,567	-30.4%
Special	1	£928,271	£2,181,641	42.5%	1	£122,116	£8,502,258	0.0%	0	£0	£0	0.0%
Total	40	10,025,987	42,114,476	23.8%	64	£4,415,264	£65,826,419	6.7%	12	-£2,216,429	£14,379,769	-15.4%

Number of schools 116 Total Balance £12,224,822

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Analysis of LA schools (as at 31st March 2023) that have had revenue balances in excess of 15% of their total School Budget Share (excluding Pupil Premium Grant) in the last 5 years

DfE No	School Name	Туре	2018/19	2019/20	2020/21	2021/22	2022/23		2022/23
			%	%	%	%	%		Balance
2005	Nursteed	Primary	16.0	15.3	26.9	24.8	21.0	Ţ	£ 189,134
2027	Marlborough St Mary's	Primary	16.2	18.0	19.4	15.3	-		-
2031	Neston	Primary	-	-	-	-	16.4	1	£ 142,305
2060	Luckington	Primary	-	-	-	-	21.6	1	£ 79,563
2086	Stanton St Quintin	Primary	-	-	-	-	17.9	1	£ 72,507
2159	Kiwi School	Primary	-	-	-	19.8	22.1	1	£ 349,633
	Grove	Primary	-	-	-	15.7	18.9	1	£ 303,355
	Redland	Primary	16.5	-	-	22.7	21.7	Ţ	£ 275,136
	Longleaze	Primary	-	-	-	17.2	18.8	1	£ 200,613
	Kings Lodge	Primary	-	-	-	15.4	20.7	1	£ 278,518
	Charter	Primary	16.0	-	-	-	-		-
	Newtown	Primary	-	-	-	20.7	21.1	1	£ 188,573
	Box Primary	Primary	21.4	16.9	22.5	18.4	-		-
	Christ Church	Primary	19.6	24.5	32.2	33.9	25.7	1	£ 458,783
	Broad Hinton	Primary	16.2	15.2	17.0	15.6	18.6	1	£ 100,193
	Broad Town	Primary	-	-	-	19.6	27.1	1	£ 112,414
	St Nicholas CE VC	Primary	16.3	15.5	-	- 04.4	-	-	-
	St Sampson's	Primary	-	-	18.6	21.1	19.2	Ţ	£ 258,828
	Crockerton	Primary	28.7	32.9	38.8	40.2	43.8	1	£ 210,158
	Collingbourne CE	Primary	-	-	17.8	-	-		-
	Hilperton	Primary	-	-	-	20.3	16.2	Į.	£ 115,441
3090		Primary	-	-	-	15.3	16.1	1	£ 109,129
	Hullavington	Primary	31.0	30.1	34.6	27.9	-		-
	Kington St Michael	Primary	-	-	-	30.2	30.4	1	£ 181,648
	Langley Fitzurse	Primary	18.1	-	20.4	20.4	30.4	1	£ 150,786
	Lea & Garsdon	Primary	-	15.5	21.6	18.7	-		-
	Newton Tony	Primary	-	-	-	31.3	31.2	Ţ	£ 147,727
	North Bradley	Primary	21.5	29.2	36.9	41.8	43.7	1	£ 369,003
	Shalbourne	Primary	-	-	-	-	15.5	1	£ 45,674
	Southwick CE	Primary	23.6	20.3	24.0	22.9	18.8	↓ ↓	£ 156,203
	Urchfont CE	Primary	42.5	50.7	58.9	23.4	29.6	1	£ 152,482
	The Minster CE	Primary	18.9	16.7	19.6	21.4	16.7	1	£ 146,846
	St Barnabas	Primary	-	-	-	16.1	23.7	1	£ 111,980
	Dinton St Nicholas	Primary	-	-	-	16.0	-		-
	St Nicholas	Primary	- 20.7	- 10.0	- 04.4	16.9	-		-
	St Nicholas Porton	Primary	20.7	19.9	21.1	20.1	20.1	1	£ 124,698
	St Martin's CE	Primary	17.8	- 10.1	-	15.7	18.8	<b>↑</b>	£ 146,406
	Whiteparish St Joseph's Catholic	Primary	19.6 -	19.1 26.3	22.8	18.9	27.5	Ţ	£ 136,278
		Primary			32.3	31.5	28.8	1	£ 178,537 £ 184,607
	St Osmunds Wardour	Primary Primary	-	-	-	27.0	20.7	-	
	Hindon	Primary	-	-	-	-	25.9 30.8	↑ ↑	£ 127,416 £ 132,528
				-	-			T	
	Kennet Valley Churchfields	Primary Primary	18.9 15.7	-	-	-	-		-
	Five Lanes	Primary	15.7	-	-	-	19.7	Α.	£ 92,405
	Stonehenge	Secondary				15.2	20.3	1	£ 92,405 £1,123,530
	Frogwell	Primary	-	-	-		20.3	1	
	•	,	20.6	16.4	21.7	29.0 18.4	16.1	1	£ 235,031
	Studley Green	Primary Primary		10.4	-	16.5		Ψ	£ 207,029
	St George's		- 16.0	10.0			- 20.0	•	
	Ludgershall Castle	Primary	16.9	18.8	24.5	29.3	30.0	1	£ 372,528
	Clarendon Juniors	Primary	15.3	16.6	22.3	17.5	-		-
	Clarendon Infants	Primary	26.9	21.6	22.7	16.6	-	-	-
	Matravers	Secondary	-	-	19.0	27.3	25.9	1	£1,130,092
	Downland	Special	-	36.2	42.7	43.3	42.6	Ţ	£ 928,271
lotal nur	mber schools		24	21	24	42	40		£10,025,987

% of schools with revenue balances of 15%  $\,$  and over of school budget share for the last 5 years

As at 31st March 2023, 13 LA schools have held surplus balances of 15% or more of school budget share, for the last 5 years



### Analysis of schools that have been in a deficit position in the last four years, 2019/20 to 2

			2019	9/20	2020	/21	202	1/22
			Deficit	As a %	Deficit	As a %	Deficit	As a %
			£	of SBS	£	of SBS	£	of SBS
2009	Bratton Primary School	Primary	-	-	- 8,820	-1.5	-117,652	-17.49
2178	Princecroft	Primary	-	-	-	-	-35,672	-4.33
2190	Woodlands	Primary	-8,488	-9.96	-	-	-	-
2191	Manor Fields	Primary	-	-	-	-	-	-
3017	Longford CE	Primary	-81,156	-21.16	-	-	-	-
3140	Oaksey CE VA	Primary	-54,253	-12.81	-18,462	-4.36	-	-
3172	Stratford Sub Castle	Primary	-211,201	-34.26	-280,594	-45.52	-359,261	-54.92
3174	Sutton Veny	Primary	-2,587	-0.38	-	-	-	-
3192	Westbury Juniors	Primary	-	-	-	-	-	-
3193	Westbury Leigh	Primary	-186,552	-13.72	-96,400	-7.1	-	-
3229	Coombe Bissett	Primary	-	-	-	-	-8,396	-1.49
3230	Dinton	Primary	-4,138	-1.02	-	-	-	-
3316	Chapmanslade	Primary	-	-	-	-	-13,464	-2.57
300 8	Chilton Foliat CE	Primary	-108,569	-27.90	-118,014	-30.33	-114,251	-22.39
4	Sarum St Paul's	Primary	-132,183	-14.99	-60,206	-6.83	-69,516	-7.63
3 <u>43</u> 5	Wardour	Primary	-4,584	-1.12	-	-	-	-
3453	Chilmark	Primary	-1,798	-0.47	-	-	-	-
3459	Hindon	Primary	-21,990	-7.87	-	-	-	-
3465	Wylye Valley	Primary	-	-	-3,282	-0.77	-935	-0.18
3469	Five Lanes	Primary	-41,118	-10.32	-16,264	-4.08	-	-
3471	Lyneham Primary	Primary	-58,837	-4.49	-32,832	-2.51	-85,861	-6.65
5201	Downton	Primary	-47,841	-0.05	-23,783	-2.45	-26,279	-2.35
4000	Abbeyfield	Secondary	-2,238,206	-42.20	-1,943,168	-36.82	-1,687,885	-35.24
4070	Stonehenge	Secondary	-135,385	-3.03	-	-	-	-
Total va	lue of deficits		-3,338,886		-2,601,824		-2,519,172	
Total nu	mber of schools			17		11		11

As at 31st March 2023, 4 of the 117 LA maintained schools held a deficit of more than 2.5% and £10,000 for the last 4 ye

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Schools Forum Funding & SEN Working Group 25 September 2023

Schools Forum 5 October 2023

#### **DEDICATED SCHOOLS BUDGET - BUDGET MONITORING 2023/24**

#### **Purpose of the Report**

1. To present budget monitoring information against the Dedicated Schools Grant (DSG) for the financial year 2023-24 as at 31 August 2023.

#### **Main Considerations**

- 2. Appendix 1 and 2 to this report outlines the budget monitoring summary as at 31 August 2023 including activity information for demand driven budgets.
- 3. An overspend of £1.971 million is currently forecast against the overall schools budget. The main driver for this forecast variance is the on-going pressures on the high needs block, the reasons for these are known and understood.
- 4. As the local authority must make arrangements to finance this pressure, some expenditure in the Schools Budget is ultimately financed from the DSG reserve. The drawdown upon this reserve since 2018 has created a deficit reserve position. In acknowledgement of deficits held by local authorities, which are estimated at £2.6bn nationally, the government introduced a three-year statutory override in 2020 which separates local authorities' DSG deficits from their wider financial position, this has now been extended until 2026.
- 5. Wiltshire's planned transfer from the DSG reserve is based on forecasts of expenditure to 31 July 2024 and is estimated at £16.648million. The overspend forecast of £1.971 million on the grant plus this transfer from reserves mean the overall estimated DSG pressure is therefore £18.619m.
- 6. Table 1 below shows the forecast variances by individual DSG block.

	DSG Allocation from the DfE	Wiltshire Transfers	Current Annual Budget	Forecast Outturn	Forecast Outturn Variance	% Variance
	£m	£m	£m	£m	£m	
Early Years Block	32.563	0.180	30.493	30.336	(0.157)	-1%
Schools Block	346.293	(1.717)	344.577	344.487	(0.090)	0%
High Needs block	70.852	1.797	91.546	93.757	2.211	2%
Central Block	2.600	(0.260)	2.340	2.346	0.006	0%
Overall	452.308	0.000	468.956	470.926	1.971	0%
Planned transfer from DSG rese		16.648				
Net in year forecast movement		18.619				

#### Early Years Budgets (Budget £32.563M, forecast variance (0.157M))

7. The early years budgets are projected to underspend by £0.157m. For this financial year, the budgets have been decreased by the planned transfer to the DSG reserve. For early years this is £2.250m. This will facilitate improved budget monitoring and should reflect the DfE's post year adjustment of the variance.

- 8. The DfE have now adjusted the early years allocations as follows:
  - a. Post year adjustment to 2022/23 financial year an uplift of £35,133
  - b. In year adjustment (2023/24 financial year) an uplift of £77,322

	Budgeted	Actual	Forecast PTE Variance	Budgeted Spend	Forecast Spend	Forecast Spend Variance
	PTE	PTE	PTE	£M	£M	£M
3- & 4-year olds	9,873	9,811	-62	26.336	26.382	0.046
2-year-olds	664	694	30	2.178	2.135	(0.043)
ISF	308	289	-19	0.99	0.873	(0.117)

9. The local authority has a duty of sufficiency in this sector and is working closely with providers to support through these challenging times of rising costs and a highly competitive recruitment marketplace.

#### Schools Budgets (Budget £344.577M, forecast variance (£0.090M))

10. The minimal forecast underspend on schools relates to central teams and is helping to offset the overall pressure on the DSG.

#### High Needs Budgets (Budget £91.546M, forecast variance £2.211M)

- 11. The High Needs budgets are projected to overspend by £2.211m. For this financial year, the budgets have been increased by the planned drawdown from the DSG reserve. For high needs this is £18.898m. This will facilitate improved budget monitoring, setting targets and measuring success in recovery planning.
- 12. The major driver of the increased cost is volume. Activity (volume) is measured in FTE full time equivalent pupils. Full variance analysis is provided at Appendix 2. It is important to note that the number of EHCPS being requested continues to increase post pandemic.

	Children with an EHCP in Wiltshire	Prior Year Data (2022-23)	Prior Year Data (2021-22)
As at August 2023	5,254		
Estimate as at 31 <sup>st</sup> March 2024 (based on 22/23 growth rate of 12%)	5,884	4,762	4,371
Annual movement	630	391	253
% Movement	12%	8%	6%

The forecast pressure has significantly increased with September placements confirmed. The biggest areas of growth are in our own special and mainstream provision with an additional 441fte since 2022/23 financial year. There are 83fte more pupils in post 16 education and 74fte more in independent provision than in the 2022/23 financial year.

Whilst we have been able to respond to the increasing demand with DfE capital grant to increase primary resource base provision; two new pilot secondary resource bases and the new 150 place free school; SAIL these developments have had a subsequent impact on expenditure levels. There has been particular pressure on the named pupil allowances which support children in mainstream settings.

Full detail on all activity data forecasts can be found at Appendix 2 and 3, highlights of the demand in FTE are included in the table overleaf.

	Budgeted	Actual	Volume	% change in	Actual unit
	Volume	Volume	variance	volume	rate
	FTE	FTE	FTE		
Wiltshire School Provision					
Special School Places	942.83	942.83	-	0%	£9,660
Special School Top Ups	1,041.05	1,034.92	(6)	16%	£13,183
ELP Places	291.00	291.00	-	0%	£6,079
ELP Top Ups	623.82	619.61	(4)	5%	£5,199
Resource Base Places	400.00	400.00	-	0%	£6,199
Resource Base Top Ups	636.11	575.97	(60)	46%	£6,524
Named Pupil Allowance - Prim	813.97	941.65	128	10%	£6,272
Named Pupil Allowance - Sec	541.48	517.27	(24)	6%	£5,266
Transition Support Funding	313.25	295.65	(18)	80%	£4,000
Independent / External Provision					
Independent Special School Fees	302.94	357.16	54	30%	£52,492
6th Form	688.76	696.86	8	8%	£11,131
Wiltshire College Places	386.33	386.33	-	0%	£6,000
Inter Authority Recoupment	248.84	248.61	(0)	40%	£15,733
Alternative Provision & DP (SEN)	501.20	467.39	(34)	175%	£14,277

13. As Schools Forum are aware, much work has been done, over recent years to investigate and address the issues. The Placement Strategy has expanded places however managing demand remains challenging. There is an update later in the agenda from the High Needs Sustainability team on their work with the DfE and partners.

#### Central School Services Budgets (Budget £2.340m, forecast variance £0.006m)

14. The small overspend in this area is a combination of an overspend on central services and an underspend in admissions due to appeals panel income.

#### **DSG** Reserve

15. The deficit reserve brought forward of £35.249 million is decreased by the positive early years block adjustment of £0.035 million. The planned drawdown of £16.648m and forecast overspend of £1.971 will take the reserve into a forecast deficit position of £53.832 million.

	Total 23/24 FY
	£M
Balance brought forward from 2022/23	35.249
Early Years adjustment (prior year)	(0.035)
Planned drawdown from reserve	16.648
Forecast variance 23/24	1.971
Balance carried forward 2023/24	53.832

#### DSG Management Plan

- 16. Every Local Authority in England that has a deficit against their high needs block is required to hold a DSG Management Plan and the financial summary of the Wiltshire plan has been reported to Schools Forum on a regular basis.
- 17. The report to the Schools Forum meeting in June 2023 confirmed that the DSG Management Plan was being updated to share with the DfE's consultants Newton Europe Ltd as part of the Delivering Better Value (DBV) programme. Since that meeting the Council has been invited to join the Safety Valve programme for councils with significant DSG deficits, and work on the DBV programme has ceased. The DSG Management plan has been updated to reflect current estimates of demand, income and expenditure with an estimate of the impact of the currently agreed mitigations. A copy of the current plan is attache (Parage 5) is 4 to this report.

18. The purpose of the plan is to demonstrate how the deficit in the high needs block will be reduced. As part of the Safety Valve Programme the council will need to be able to demonstrate that it can achieve in year financial balance by the end of the plan period. At this stage the plan does not achieve financial balance and therefore further work is required to develop a plan that can be implemented as part of a Safety Valve deal for Wiltshire. The final plan will need to be signed off with the DfE in January 2024. The Transformation Board chaired by the Chief Executive of the Council has approved project spend of £1.620m over 23/24 and 24/25 financial years to deploy temporary resources to drive the change programme forward.

#### **Proposals**

19. Schools Forum is asked to note the forecast budget monitoring position including the balance on the DSG reserve at the end of August 2023 together with the report later in the agenda on the HNB recovery plan and the Safety Valve programme.

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Appendix 1 – Schools Budg	et Forecast Position	as at 31st August 2023
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a	b	С	d = (c-b)	e = (d/b)	f	d = (c-b)	g
Saurine Area	Current Annual Budget	Period 5 Forecast	Period 5 F Variai		00000	July forecast	
Service Area	£m	£m	£m	%	22/23 Outturn Variance	variance £m	Previous Report
Three to Four Year Olds EY Entitlement Funding	26.336	26.382	0.046	0.18%	(2.178)	(2.201)	2.247
Two Year Olds EY Entitlement Funding	2.178	2.135	(0.043)	-1.96%	(0.178)	(0.576)	0.533
Early Years Inclusion Support Fund	0.990	0.873	(0.117)	-11.79%	0.223	0.408	-0.525
Early Years Pupil Premium & DAF Early Years Central Expenditure	0.359 0.630	0.359 0.587	0.000 (0.043)	0.00% -6.86%	0.011 (0.023)	0.005 (0.008)	-0.005 -0.036
rly Years Block	30.493	30.336	-0.157	-0.51%	-2.145	-2.372	2.215
Schools Budget Shares Primary & Secondary - Local Authority Schools	113.299	113.299	0.000	0.00%	0.000	0.000	0.000
Schools Budget Shares Primary & Secondary - Academy Schools	228.279	228.279	0.000	0.00%	0.000	0.000	0.000
Education Functions	0.460	0.460	0.000	0.00%	0.000	0.000	0.000
Licences and Subscriptions	0.057	0.057	0.000	0.00%	0.000	0.000	0.000
Free School Meals	0.030 0.635	0.030 0.635	0.000	0.00% 0.00%	0.000	0.000 0.000	0.000
Staff Supply Cover (Not Sickness) Behaviour Support Team	0.695	0.635	0.000	0.00%	(0.183) 0.000	0.000	0.000
Ethnic Minority and Traveller Achievement	0.590	0.500	(0.090)	-15.21%	(0.085)	(0.027)	-0.063
De Delegated Total	2.007	1.917	-0.090	-4.47%	-0.268	-0.027	-0.063
Growth Fund	0.533	0.533	0.000	0.00%	(0.953)	0.000	0.000
hools Block	344.577	344.487	-0.090	-0.03%	-1.221	-0.027	-0.063
Special School Place Funding	9.108	9.108	0.000	0.00%	0.000	0.000	0.000
Resource Base (RB) Funding Enhanced Learning Provision (ELP) Funding	2.480 1.769	2.480 1.769	0.000 0.000	0.00% 0.00%	0.000 0.000	0.000 0.000	0.000
High Needs Block (all schools)	13.356	13.356	0.000	0.00%	<b>0.000</b>	0.000	0.000
Named Pupil Allowances (NPA)	8.215	8.630	0.415	5.05%	0.893	0.523	-0.107
Special School Top-Up	12.337	13.644	1.307	10.60%	1.951	0.039	1.268
Resourced Base (RB) Top-Up	3.816	3.758	(0.058)	-1.53%	1.395	(0.058)	0.000
Enhanced Learning Provision (ELP) Top-Up	3.221	3.221	0.000	0.01%	0.265	0.000	0.000
Estimate of Transitional Support (TSP) payments	1.253	1.183	(0.070)	-5.62%	0.126	(0.061)	-0.009
Secondary Alternative Provision Funding Non Wiltshire Pupils in Wiltshire Schools	3.011 0.000	3.011 0.000	0.000 0.000	0.00% 0.00%	(0.200) 0.055	0.000 0.000	0.000
Devolved to Maintained & Top Up Total	31.852	<b>33.446</b>	1.594	5.00%	4.486	0.442	1.152
Wiltshire College Places	2.318	2.318	0.000	0.00%	0.000	0.000	0.000
Wiltshire Pupils in Non Wiltshire Schools	3.428	3.912	0.483	14.10%	0.945	0.168	0.316
Post-16 Top-Up	7.613	7.757	0.144	1.89%	0.463	0.000	0.143
Independent & Non-Maintained Special Schools	17.428	18.748	1.320	7.58%	4.305	0.514	0.806
SEN Alternative Provision, Direct Payments & Elective Home Education	6.634	6.673	0.039	0.59%	3.742	0.039	-0.000
Education Other than at School (EOTAS)  Funding for Places outside Schools	0.519 <b>37.940</b>	0.456	(0.062) <b>1.924</b>	-12.04% <b>5.07%</b>	(0.153) <b>9.302</b>	(0.073) <b>0.649</b>	0.010 <b>1.27</b> 5
High Needs in Early Years Provision	0.768	<b>39.864</b> 0.457	(0.310)	-40.43%	(0.026)	(0.310)	0.000
Speech & Language	0.764	0.560	(0.204)	-26.74%	(0.005)	(0.204)	0.000
AP & SEND Support Services	0.389	0.370	(0.020)	-5.03%	0.004	(0.033)	0.013
0-25 Inclusion & SEND Teams	3.069	2.728	(0.341)	-11.10%	0.012	(0.391)	0.050
Specialist Teacher Advisory Service	1.687	1.255	(0.432)	-25.62%	(0.176)	(0.367)	-0.065
Other Special Education	1.721	1.721	0.000	0.00%	(0.097)	0.000	0.000
Commissioned & SEN Support Services gh Needs Block	<b>8.398</b> 91.546	<b>7.091</b> 93.757	<b>-1.307</b> 2.211	<b>-15.56%</b> 2.41%	<b>-0.289</b> 13.499	-1.305 -0.214	<b>-0.002</b> 2.425
Central Licences	0.457	0.457	0.000	0.00%	(0.000)	(0.000)	0.000
Central Provision (Former ESG)	1.171	1.202	0.031	2.66%	(0.224)	0.150	-0.119
Admissions	0.474	0.448	(0.025)	-5.30%	(0.032)	(0.080)	0.055
Servicing of Schools Forums	0.003	0.003	0.000	0.00%	0.000	0.000	0.000
Central Provision within Schools Budget	2.105	2.111	0.006	0.29%	-0.256	0.070	-0.064
Education Services to CLA Child Protection in Schools & Early Years	0.103 0.056	0.103 0.056	0.000	0.00% 0.00%	(0.037) 0.000	0.000	0.000 0.000
Prudential Borrowing	0.056	0.056	0.000	0.00%	0.000	0.000	0.000
Historic Commitments	0.235	0.235	0.000	0.00%	-0.037	0.000	0.000
entral School Services	2.340	2.346	0.006	0.26%	-0.293	0.070	-0.064
PLANNED DRAWDOWN FROM DSG RESERVE AT YEAR END	-16.648	-16.648	0.000	0.00%		0.000	
Total Schools Budget	452.308	454.278	1.971	0.44%	9.840	-2.543	4.514
Punil Promium (goodomy & maintained)	47 705	47 705	0.000		March 22 allacatie	no oubloot to at-	ngo by DfF
Pupil Premium (academy & maintained) 6th Form Funding Maintained Schools (LSC Grant)	17.725 1.330	17.725 1.330	0.000		March 23 allocation Figure from S251	ns subject to cha	nge by DtE
Teachers Pension Employer Contribution Grant Apr-Aug 23	1.550	1.550	0.000		To follow from DfE	•	
National Tutoring Programme AY 22/23 & recovery	0.332	0.332	0.000		May payment		
UI Free School Meal Grant Provisional (academy & maintained)	3.451	3.451	0.000		To be published	June 23	
PE & Sports Revenue Grant (academy & maintained)			0.000				
F. Davisania Cranto for all Wilterias Calcada	20.000	00.000	2.000				
E Revenue Grants for all Wiltshire Schools	22.839	22.839	0.000	0			
TOTAL DE SCHOOLS FUNDING	475.146	477.117	1.971	0.41%			
				2,0			

Appendix 1 - the service forecasts of expenditure as at 30th June 2023 - this is an estimate of net expenditure on the schools budget TREND ANALYSIS HAS BEEN APPLIED TO FUTURE DEMAND - however this is based on bet estimates at Q1 and will be subject to Appendix 2 - the service forecasts of planned activity in FTE (full time equivalent pupils) as at 30th April 2022- this is a measure of volumes of pupil placements / support arrangements

			I = (k/i)	<u> </u>		n	0	<u> </u>	0
Budgeted Activity	Period 5 Forecast Activity		Forecast Variance	22/23 Outturn Volume	mov fr Pre		Forecast Average Prices	22/23Actual Average Prices	Unit
				9 721		514	£4.68	£4.42	p/hr
664	694	30		828		140	£5.75	£5.69	p/hr
308	289	(19)	-6%	n/a	-	19	£3,023	£3,213	per child
							£828	£615	ра
10.015	40 =04	(= 4)	201	40.540		207	£0.53	£0.53	p/hr
10,845	10,794	(51)	0%	10,549		635			J
943 400 291	943 400 291	0 0 0	0% 0% 0%	806 329 315	-	0 -	£9,660 £6,199 £6,079	£10,000 £6,000 £6,000	pa pa pa
1,634	1,634	0	0%	1,449	-	0			pa
1,355 1,041 636 624 313	1,459 1,035 576 620 296	103 (6) (60) (4) (18)	8% -1% -9% -1% 0%	1,215 872 383 444 95	-	32 40 1 34 48	£5,915 £13,183 £6,524 £5,199 £4,000	£5,889 £11,394 £10,257 £4,964 £2,755	pa pa pa pa pa
3,970	3,985	15	0%	3,009		152	£8,393	£8,029	ра
386	386	0	0%	350		0	£6,000	£6,000	pa
249	249	(0)	0%	216		4	£15,733	£13,419	pa
						14		·	ра
									pa pa
460	407	(13)	-3%	197	-	33	£14,277	£12,914	ра
2,107	2,156	49	2%	1,566	-	27	£18,487	£17,448	ра
	308  10,845  10,845  943 400 291  1,634  1,355 1,041 636 624 313  3,970 386 249 689 303 480	FTE         FTE           9,873         9,811           664         694           308         289           10,845         10,794           10,845         10,794           943         943           400         400           291         291           1,634         1,634           1,355         1,459           1,041         1,035           636         576           624         620           313         296           3,970         3,985           386         386           249         249           689         697           303         357           480         467	FTE         FTE         FTE           9,873         9,811         (62)           664         694         30           308         289         (19)           10,845         10,794         (51)           943         943         0           400         400         0           291         291         0           1,634         1,634         0           1,355         1,459         103           1,041         1,035         (6)           636         576         (60)           624         620         (4)           313         296         (18)           3,970         3,985         15           386         386         0           249         249         (0)           689         697         8           303         357         54           480         467         (13)	FTE         FTE         FTE         %           9,873         9,811         (62)         -1%           664         694         30         5%           308         289         (19)         -6%           10,845         10,794         (51)         0%           400         400         0         0%           291         291         0         0%           1,634         1,634         0         0%           1,355         1,459         103         8%           1,041         1,035         (6)         -1%           636         576         (60)         -9%           624         620         (4)         -1%           313         296         (18)         0%           3,970         3,985         15         0%           3,970         3,985         15         0%           386         386         0         0%           249         249         (0)         0%           689         697         8         1%           303         357         54         18%           480         467         (13)	FTE         FTE         FTE         %           9,873         9,811         (62)         -1%         9,721           664         694         30         5%         828           308         289         (19)         -6%         n/a           10,845         10,794         (51)         0%         10,549           10,845         10,794         (51)         0%         30           400         400         0         0%         329           291         291         0         0%         315           1,634         1,634         0         0%         1,449           1,355         1,459         103         8%         1,215           1,041         1,035         (6)         -1%         872           636         576         (60)         -9%         383           624         620         (4)         -1%         444           313         296         (18)         0%         95           3,970         3,985         15         0%         3,009           386         386         0         0%         350           249         249	FTE         FTE         FTE         %         Volume         Pre Re           9,873         9,811         (62)         -1%         9,721         664         694         30         5%         828         308         289         (19)         -6%         n/a         -           10,845         10,794         (51)         0%         10,549 <td>  FTE   FTE   FTE   %   9,873   9,811   (62) -1%   9,721   514   664   694   30   5%   828   140   308   289   (19)   -6%   10,549   635      </td> <td>FTE   FTE   FTE   %   Volume   Previous   Report   F16   F16   %   F16   %</td> <td>  FTE</td>	FTE   FTE   FTE   %   9,873   9,811   (62) -1%   9,721   514   664   694   30   5%   828   140   308   289   (19)   -6%   10,549   635	FTE   FTE   FTE   %   Volume   Previous   Report   F16   F16   %   F16   %	FTE

The total activity FTE is higher than total no of EHCPS as children in SS, ELP & RB may also have top ups SS, ELP & RB places above those agreed with the DfE are costed to top ups

Appendix :
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				Analys	is of Price & Volu	ıme Variance a	as at August 2	023					
	Budgeted Volume FTE	Projected Volume	Volume variance	% change in volume	Budgeted unit rate	Budgeted £	Variance	Projected £	Actual Unit rate	Unit Rate Variance	Variance	% change in rate	Total Variance
Wiltshire School Provision													
Special School Places	942.83	942.83	0.00	0.0%	10,000	9,428,333	-	9,428,333	10,000	0	-	0.0%	-
Special School Top Ups	1041.05	987.67	-53.38	-5.1%	11,850	12,336,500	- 632,557	12,748,661	12,908	1,058	1,044,718	8.9%	412,161
Special School Top Ups Trend Analysis		47.25	47.25					895,175	18,946	18,946	895,175		895,175
Special Schs Top Ups Total Forecast with Trend Analysis	1041.05	1034.92	-6.13			12,336,500		13,643,836					1,307,336
ELP Places	291.00	291.00	0.00	0.0%	6,000	1,746,000	-	1,746,000	6,000	0	-	0.0%	-
ELP Top Ups	623.82	577.19	-46.63	-7.5%	5,163	3,220,800	- 240,768	3,000,698	5,199	36	20,667	0.7%	- 220,102
ELP Top Ups Trend Analysis		42.42	42.42					220,559	5,199	5,199	220,559		220,559
ELP Top Ups Total Forecast with Trend Analysis	623.82	619.61	-4.21			3,220,800		3,221,257					457
Resource Base Places	400.00	400.00	0.00	0.0%	6,000	2,400,000	1	2,400,000	6,000	0	-	0.0%	-
Resource Base Top Ups	636.11	439.25	-196.86	-30.9%	5,999	3,816,000	- 1,180,966	2,865,558	6,524	525	230,524	8.7%	- 950,442
Resource Base Top Ups Trend Analysis		136.72	136.72					891,952	6,524	6,524	891,952		891,952
RB Top Ups Total Forecast with Trend Analysis	636.11	575.97	-60.14			3,816,000		3,757,510					- 58,490
Named Pupil Allowance - Prim	813.97	941.65	127.68	15.7%	6,496	5,287,568	829,399	5,906,058	6,272	-224	- 210,909	-3.4%	618,490
Named Pupil Allowance - Sec	541.48	517.27	-24.21	-4.5%	5,406	2,927,232	- 130,889	2,723,883	5,266	-140	- 72,460	-2.6%	- 203,349
NPA Trend Analysis													-
NPA al Forecast with Trend Analysis	1355.45	1458.92	103.47			8,214,800		8,629,941					415,141
Transin Support Funding	313.25	295.65	-17.60	-5.6%	4,000	1,253,000	- 70,416	1,182,584	4,000	0	-	0.0%	- 70,416
Indep lent / External Provision													
Independent Special School Fees	303.21	353.11	49.90	16.5%	57,478	17,427,800	2,868,364	18,535,406	52,492	-4,986	- 1,760,758	-8.7%	1,107,606
Independent Special School Fees Trend Analysis		4.05	4.05			0	-	212,754	52,492	52,492	212,754	#DIV/0!	212,754
ISS Forecast with Trend Analysis	303.21	357.16	53.96			17,427,800		18,748,160					1,320,360
6th Form	688.76	696.86	8.10	1.2%	11,053	7,612,900	89,497	7,756,554	11,131	78	54,157	0.7%	143,654
Wiltshire College Places	386.33	386.33	0.00	0.0%	6,000	2,318,000	-	2,318,000	6,000	0	-	0.0%	-
Inter Authority Recoupment	248.84	248.61	-0.22	-0.1%	13,777	3,428,200	- 3,060	3,911,535	15,733	1,956	486,395	14.2%	483,335
Alternative Provision & DP (SEN)	501.20	467.39	-33.81	-6.7%	13,236	6,633,900	- 447,537	6,672,990	14,277	1,041	486,627	7.9%	39,090
Total Forecast	7731.86	7775.27	43.41	0.6%		79,836,233	1,081,066	83,416,699			2,499,400		3,580,466

0 Control check

#### Planned use of reserves

18,898,000

Budgets have been grossed up and offset with a transfer to reserves to give a more realistic budget Forecasted high needs overspend combined with transfer to reserve 23-24

0.00

20,061,696

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### Back to contents Financial summary

#### Summary of end of year positions

	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s	£.000s
Planned DSG position (surplus)/deficit	£10,812	£18,907	£25,409	£35,214	£53,832	£66,011	£79,585	£96,206	£118,501	£145,959	£178,912
Unmitigated expenditure forecast					£474,116	£497,771	£528,406	£560,773	£597,264	£633,682	£671,641
Savings forecast					£3,189	£8,724	£12,014	£13,915	£15,760	£16,399	£16,506
Mitigated expenditure forecast					£470,926	£489,047	£516,392	£546,859	£581,504	£617,284	£655,135

|--|

		Date ou	itturn last updated:	16/08/2023													_	
Overall DSG position (pre recoupment total)	2019-20	2020-21	2021-22	2022-23	2023-24	2023-24	2024-25	2024-25	2025-26	2025-26	2026-27	2026-27	2027-28	2027-28	2028-29	2028-29	2029-30	2029-30
Income/surplus should be shown as negative	outturn	outturn	outturn	outturn	Mitigated forecast	Unmitigated forecast	Mitigated forecast	Unmitigated forecast										
1. Expenditure (Positive figures)																		
Schools block	272,797,079	£288,839,483	£315,261,552	£325,745,325	£344,487,035	£344,487,035	£365,100,357	£365,100,357	£386,863,238	£386,863,238	£409,923,359	£409,923,359	£436,540,750	£436,540,750	£462,562,046	£462,562,046	£490,134,418	£490,134,41
Central school services block	£1,973,370	£2,228,064	£2,350,691	£2,051,159	£2,346,161	£2,346,161	£2,415,034	£2,415,034	£2,708,701	£2,708,701	£2,764,650	£2,764,650	£2,821,755	£2,821,755	£2,880,040	£2,880,040	£2,939,529	£2,939,52
Early years block	£27,492,050	£27,132,004	£27,324,713	£28,901,451	£30,336,127	£30,336,127	£34,188,660	£34,188,660	£36,156,457	£36,156,457	£38,099,451	£38,099,451	£40,146,859	£40,146,859	£42,304,292	£42,304,292	£44,577,662	£44,577,66
High needs block	£60,158,002	£65,219,771	£69,417,975	£79,850,443	£93,757,151	£96,946,200	£87,342,865	£96,066,871	£90,663,798	£102,677,715	£96,071,070	£109,985,705	£101,994,451	£117,754,407	£109,537,499	£125,936,022	£117,483,789	£133,989,82
Planned spend from DSG reserves											l							
Total expenditure	£362,420,501	£383,419,322	£414,354,931	£436,548,378	£470,926,474	£474,115,523	£489,046,917	£497,770,923	£516,392,194	£528,406,111	£546,858,529	£560,773,164	£581,503,815	£597,263,771	£617,283,877	£633,682,400	£655,135,398	£671,641,43
2. DSG income (Negative figures)																		
Schools block	-£275,215,164	-£293,142,767	-£317,724,345	-£328,593,782	-£346,293,208	-£346,293,208	-£366,935,033	-£366,935,033	-£388,807,274	-£388,807,274	-£411,983,275	-£411,983,275	-£436,540,750	-£436,540,750	-£462,562,046	-£462,562,046	-£490,134,418	-£490,134,41
Central schools services block	-£2,570,343	-£2,479,715	-£2,565,122	-£2,604,175	-£2,600,176	-£2,600,176	-£2,653,884	-£2,653,884	-£2,708,701	-£2,708,701	-£2,764,650	-£2,764,650	-£2,821,755	-£2,821,755	-£2,880,040	-£2,880,040	-£2,939,529	-£2,939,52
Early years block	-£26,949,309	-£27,637,791	-£29,770,351	-£30,902,052	-£32,562,682	-£32,562,682	-£34,312,552	-£34,312,552	-£36,156,457	-£36,156,457	£38,099,451	-£38,099,451	-£40,146,859	-£40,146,859	-£42,304,292	-£42,304,292	-£44,577,662	-£44,577,66
High needs block	-£46,866,826	-£51,981,188	-£57,793,120	-£64,643,238	-£70,851,828	-£70,851,828	-£72,967,232	-£72,967,232	-£75,145,795	-£75,145,795	£77,389,403	-£77,389,403	-£79,699,998	-£79,699,998	-£82,079,580	-£82,079,580	-£84,530,209	-£84,530,20
Total income	-£351,601,642	-£375,241,461	-£407,852,938	-£426,743,247	-£452,307,894	-£452,307,894	-£476,868,700	-£476,868,700	-£502,818,227	-£502,818,227	-£530,236,779	-£530,236,779	-£559,209,362	-£559,209,362	-£589,825,958	-£589,825,958	-£622,181,818	-£622,181,81
3. High needs block - other income (Negative figures)																		
ICS contributions	-£2,287,129	-£82,830																
Other (Please specify)																		
Total other income	-£2,287,129	-£82,830	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	
4. Block transfers (Income/Block moved to as negative,																		
outgoing/block moved from as positive. Should net to 0)																		
Selpets block	£2,200,000	£1,466,000	£1,517,725	£1,627,856	£1,716,505	£1,716,505	£1,834,675	£1,834,675	£1,944,036	£1,944,036	£2,059,916	£2,059,916						
Center schools services block	£334,000	£184,000	£384,162	£260,285	£260,100	£260,100	£238,850	£238,850	£0	£0	1				<b> </b>			
Faly years block		£0		-£180,000	-£180,000	-£180,000					†							
High needs block	-£2,534,000	-£1,650,000	-£1,901,887	-£1,708,141	-£1.796.605	-£1,796,605	-£2,073,525	-£2,073,525	-£1,944,036	-£1,944,036	£2,059,916	-£2,059,916						
ota Block Transfers (should net to 0)	£0	£0	£0	£0	£0	£0	£0	£0	£0	£C	0£	£0	£0	£0	£0	£0	£0	,
5 k year net position deficit / (surplus)																		
Schools block	-£218,085	-£2,837,284	-£945,068	-£1,220,601	-£89,668	-£89,668	£0	£0	£0	£C	03	£0	£0	£0	£0	£0	£0	1
Central schools services block	-£262.973	-£67.651	£169.731	-£292.731	£6.085	£6.085	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	£0	7
Fan years block	£542,741	-£505,787	-£2,445,638	-£2,180,601	-£2,406,555	-£2,406,555	-£123,892	-£123,892	£0	£0	03	£0	£0	£0	£0	£0	£0	7
High needs block	£8,470,047	£11,505,753	£9,722,968	£13,499,064	£21,108,718	£24,297,767	£12,302,108	£21,026,115	£13,573,967	£25,587,884	£16,621,750	£30,536,385	£22,294,453	£38,054,409	£27,457,919	£43,856,442	£32,953,580	£49,459,62
Toral net	£8,531,730	£8.095.031	£6,501,993	£9.805.131	£18.618.580	£21.807.629	£12,178,216	£20,902,223	£13,573,967	£25,587,884	£16.621.750	£30.536.385	£22,294,453	£38.054.409	£27,457,919	£43,856,442	£32,953,580	£49.459.62
6. Other									, , ,				, , , , , ,					
Council contribution (negative)																		
Add brought forward deficit / (surplus) (net)	£2,279,880	£10.811.610	£18,906,641	£25,408,634	£35,213,765	£35,213,765	£53.832.345	£57.021.394	£66.010.562	£77.923.617	£79.584.529	£103.511.501	£96,206,279	£134.047.886	£118.500.732	£172.102.295	£145.958.651	£215.958.73
Brought forward earmarked amounts in other blocks (optional											1							
memorandum item, not used in calculation)																		
The same of the sa																		
Planned year end position	£10.811.610	£18.906.641	£25,408,634	£35,213,765	£53.832.345	£57.021.394	£66.010.562	£77.923.617	£79.584.529	£103.511.501	£96,206,279	£134.047.886	£118.500.732	£172.102.295	£145,958,651	£215.958.737	£178.912.231	£265.418.3

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## Agenda Item 12

#### Update on High Needs Sustainability: the Safety Valve Programme

Liz Williams (Finance Lead – High Needs Block Sustainability) and Ben Stevens (Sustainability Strategic Lead – High Needs Block) will update Schools Forum and give a presentation on High Needs Sustainability: the Safety Valve Programme



**Schools Forum Funding & SEN Working Group** 

25 September 2023

**Schools Forum** 

**5 October 2023** 

#### **Spring Budget 2023 Childcare Expansion**

<u>Spring Budget 2023 Childcare Expansion Policy costing information note</u> (publishing.service.gov.uk)

#### Early Years Supplementary Grant 2023/24

Early years supplementary grant 2023 to 2024: methodology - GOV.UK (www.gov.uk)

## <u>Early Years Funding – Extension of the Entitlements – Government</u> <u>Consultation</u>

Early years funding – extension of the entitlements (education.gov.uk)

#### Purpose of the Report

1. This report considers a series of DfE Early Years publications issued in July 2023.

#### **Main Considerations**

#### **Spring Budget 2023 Childcare Expansion**

- In the spring budget of 2023, the Chancellor announced that funded childcare hours would be extended to children of eligible working parents in England from nine months old to support increased parental engagement in the labour market.
- 3. The measures announced will expand the existing system by offering up to 30 funded hours of childcare per week over 38 weeks of the year to children aged nine months and over whose parents meet the same income eligibility criteria as applied to the existing 30 hours entitlement for three and four-year-olds. The policy will have a phased rollout, with 15 hours per week for 38 weeks a year offered to eligible two-year-olds from April 2024 and to eligible children under two from September 2024. The new entitlement will be offered in full of September 2025.
- 4. Operationally changes are aimed to increase flexibility for providers and the availability of childcare provision for parents, the government will proceed with changing staff-to-child ratios from 1:4 to 1:5 for 2 year-olds in England, to align with Scotland and other countries. Also that, childminders can care for more than the specified maximum of three young children if they are caring for siblings of children they already care for, or if the childminder is caring for their own child.'
- 5. Nationally, the investment is £1.740m for the 2024/25 financial year rising to £4.100m in the 2027/28 financial year.
- 6. The Spring budget and Wiltshire indicative hourly rates for 2024/25 are detailed in the table overleaf.

	Spring Budget	
	Hourly	Hourly
	Rate	Rate
9-months up to two years	£11.06	£9.96
Two-year-olds	£8.17	£7.35

- 7. Whilst these moves are welcomed by parents and the increased rates welcomed by providers, not all providers will be able to extend their offer due to physical space requirements in settings and their ability to recruit and retain staff.
- 8. Early years officers will continue to monitor sufficiency of childcare places in Wiltshire.

#### **Wrapround Childcare**

9. The DfE report that 74% of primary schools currently offer childcare at both ends of the school day. They aim to help ensure that working parents are not forced to reduce their hours due to caring responsibilities, the government is launching a new wraparound childcare pathfinder scheme and setting out the ambition that all parents of primary-aged children in England can access care in school from 8am-6pm. The government will provide £289 million in start-up funding to enable schools and local authorities to test options to increase the availability of wraparound childcare in the longer term, with national roll out over academic years 2024-25 and 2025-26.

#### **Early Years Supplementary Grant 2023/24**

- 10. The expansion plans were to be rolled out from September 2023 and as such, a separate mechanism of funding was put in place to facilitate a timely rollout.
- 11. Nationally, the DfE has provided £204 million of supplementary grant funding to local authorities in the 2023 to 2024 financial year. Wiltshire's allocation is £1.642m. This will provide supplementary funding for all existing early years funding streams:
  - 15 hours entitlement for disadvantaged 2-year-olds
  - 15 hours universal entitlement for 3 and 4-year-olds
  - 15 hours additional entitlement for 3 and 4-year-old children of working parents
  - · maintained nursery schools supplementary funding
  - early years pupil premium
  - disability access fund
- 12. The supplementary funding provided to local authorities is separate to the funding provided through the early years block of the DSG for the existing entitlements in the 2023 to 2024 financial year. Rates are detailed overleaf.

	Wiltshir	e Provider Rates	2023/24	2024/25
				Wiltshire
				Illustrative
			Effective	Funded
	Current	Supplementary	combined	Hourly
	Rates	Grant	Rate	Rate
9-months up to two years				£9.96
Two-year-olds	£5.75	£1.86	£7.61	£7.35
Three and Four-year-olds	£4.68	£0.33	£5.01	
Early Years Pupil Premium	£0.62	£0.04	£0.66	
Disability Access Fund	£828.00	£53.00	£881.00	

13. For the majority of local authorities, the 2024/25 illustrative hourly rate is higher than the effective combined rate. Wiltshire is one of the 42 local authorities for whom there is a reduction. Wiltshire's reduction is £0.26 per hour which is a 3.4% reduction before taking into account 2024/25 inflationary pressures.

#### <u>Early Years Funding – Extension of the Entitlements – Government</u> Consultation

- 14. The DfE launched a consultation on 21 July with a response date of 8 September 2023 requesting views from local authorities, early years providers and sector representative bodies on a number of proposals regarding the approach to funding for the early years entitlements for 2-year-olds and under from 2024-25.
- 15. Section 1 focused on the national funding formula that the DfE will be using to distribute entitlements funding to local authorities for 2-year-olds and under from 2024-25. It also included proposals to extend eligibility for early years pupil premium (EYPP) and the disability access fund (DAF).
- 16. Section 2 set out the overall illustrative impact that these proposals will have on funding rates for local authorities in 2024-25. Alongside this consultation document the DfE also published illustrative modelling which sets this out in more detail, accompanied by a technical note.
- 17. Section 3 then set out the proposals regarding the framework of rules for the distribution of all entitlements funding by local authorities.
- 18. In light of the turnaround time, Wiltshire responded to the consultation and shared the response with the early years sector and reference group, encouraging them to respond by the deadline of 8 September 2023.
- 19. A copy of Wiltshire's responses is attached as Appendix A.

#### **Proposals**

20. Schools Forum is asked to note the three July 2023 publications from the DfE and consider the implications for Wiltshire.

Report Author: Marie Taylor,

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#### **Early Years Funding – Extension of the Entitlements**

#### **Consultation Questions:**

## <u>Section 1: National funding distribution for entitlements for children aged 2-years-old and under</u>

#### Introduction:

These questions relate to proposals regarding the national funding formula that will be used to distribute funding to local authorities for 2-year-olds and under from April 2024 in light of the new entitlements. There are also questions in this section relating to proposals to extend eligibility for the disability access fund (DAF) and early years pupil premium (EYPP) to all children accessing the entitlements from April 2024.

**Q1:** Do you agree that we should introduce IDACI as a new proxy, and use it alongside FSM as a basket of measures for deprivation in the additional needs factor in the new national funding formula for 9-month-olds to 2-year-olds?

**A:** We agree. It mirrors school funding. Whilst Wiltshire is not an area of large-scale deprivation, there are pockets of deprivation and the principle of mirroring the National Funding Formula and using IDACI is supported.

**Q2:** Do you agree that we should continue to use EAL and DLA as proxies in the additional needs factor in the new funding formula?

**A:** We agree. In Wiltshire we have localised communities of high numbers of EAL, specifically Nepalese, Somalian, Polish. In addition, with have a high number of military families (42 diff nationalities in one barracks alone).

**Q3:** Do you agree with our proposed approach to the area cost adjustment in the new national funding formula?

**A:** We agree on the understanding that energy costs are included in the "remaining 10%". Also, we're aware of issues regarding recruitment in the local labour market and the higher staffing costs.

**Q4:** Overall, do you agree with our proposed approach of following the same structure and weightings for the new national funding formula as in the existing 3-and-4-year-old formula? **A:** We agree a consistent approach is sensible, transparent and defensible.

**Q5:** Do you agree that we should extend DAF eligibility to all children accessing the entitlements from April 2024?

**A:** We agree, but this will be a considerable pressure for the DfE to fund and local authority funding rates will need to reflect this. DAF rates should be consistent for all age ranges.

**Q6:** Do you agree that we should extend EYPP eligibility to all children accessing a free childcare entitlement from April 2024?

**A:** We agree, but this will be a considerable cost pressure for the DfE to fund and local authority funding rates will need to reflect this. EYPP rates should be consistent for all age ranges.

#### **Section 2: Impact of proposals**

#### Introduction:

Alongside the consultation document, we have published modelling which provides illustrative 2024-25 funding rates and allocations for the entitlements for 2-year-olds and under.

We propose to give each local authority rates in 2024-25 for the 2-year-old and 9-month-old up to 2-year-old entitlements calculated using the formula set out above. These funding rates are for a new working parent entitlement for under 2s, and for a new mixed cohort of the

disadvantaged 2-year-old entitlement and the new working parent entitlement for 2-year-olds, and they will be calculated using a new funding formula. This means that there is no baseline against which they should be compared.

Year-to-year protections for these funding rates may be desirable in future years. We will keep this under review and consider whether any protections are appropriate when we are setting rates for 2025-26.

Q7: Do you agree with this approach?

• A: Year-to-year protections are imperative with immediate effect to avoid fluctuating rates for providers. Wiltshire's combined rate for 2-year-olds for September 2023 - March 2024 is £7.61. However, the indicative rate for Wiltshire for 24/25 has been given as £7.35, this means an immediate funding reduction of £0.26p per PTE hour (3.4%) and this is unacceptable. We understand 40 local authorities are in this position. We have been encouraged to pass on the supplementary grant in full and wanted to do this to ensure provider sufficiency across this rural county. If we reduce the £7.35 to fund centralised services (which we will need to do), the decrease to providers will be even less than 26p per provider.

#### Section 3: Local authority funding formulae for childcare entitlements

#### Introduction:

With the expansion of the entitlements, we are proposing to extend the current framework of rules for the distribution of entitlements funding by local authorities to the existing offer for disadvantaged 2-year-olds and to the new offers for working parents of children aged 2-years-old and under. The questions in this section focus on the key features of this framework as well as seek views on the current processes around SEND funding and options for change.

**Q8:** Do you agree a pass-through rate of 95% should be applied to each funding stream in 2024-25: the 3-and-4-year-old universal and 30 hours offer; the two-year-old disadvantaged and working parent offers; and the 9 months to two-year-old offer?

**A:** We think a pass-through rate of 95% is essential but believe local authorities should have discretion to apply different rates to each age group funding allocation. This will allow local flexibility.

**Q9:** Do you agree that the same list of allowable supplements should be applied to every entitlement funding stream, capped at a maximum 12 percent of planned funding for that entitlement?

A: We agree, so long as Local Authorities have the choice to use the supplements or not.

**Q10:** Do you agree that the deprivation supplement should be mandatory for every entitlement funding stream?

**A:** Yes, we agree. This is aligned to our disadvantaged learner data.

**Q11:** Do you agree with our proposal that local authorities should establish a special educational needs inclusion fund for children aged 9 months to 2-years-old who are taking up the entitlements?

**A:** Wiltshire already issues Inclusion Support Funding for 2-year-olds for a maximum of 15hrs/wk. Unless we were funded appropriately to issue ISF for up to 30hrs/wk, we would struggle to finance this with increased numbers of 2-year-olds. In addition, if the expectation is to fund ISF for under 2's, we'd have to finance from the centrally retained budget which is why we cannot support increasing pass-through rate to 97% until we have actual pupil data.

**Q12:** What more can be done to support local authorities and providers to reduce bureaucracy and streamline SENIF processes whilst also ensuring the system remains fair and financially sustainable?

**A:** In Wiltshire, our process to issue the ISF have been reviewed, we regularly hold panel decision-making meetings and providers are happy with these changes Providers have responded well to good quality support around provision planning, funding is allocated at the start of each term so that providers can spend effectively. We already use our Case

Management System to log all applications. Currently we are overspending in this area due to high demand.

Q13: Would local authorities and providers find it helpful for the Department to be more prescriptive about the operation of local SENIFs?

**A:** We would like the flexibility to best determine how to issue support to providers.

#### **Section 4: Equalities Impact Assessment**

#### Introduction:

The Public Sector Equality Duty requires public authorities to have due regard to the need to:

- eliminate discrimination, harassment and victimisation;
- advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- foster good relations between persons who share a relevant protected characteristic and persons who do not share it

Public authorities include the Department for Education, local authorities, governing bodies.

The protected characteristics are:

- Age
- Disability
- Gender reassignment
- Marriage and civil partnership
- Pregnancy and maternity
- Race
- · Religion or belief
- Sex
- Sexual Orientation

**Q14:** Do you have any comments about the potential impact, both positive and negative, of our proposals on individuals on the basis of their protected characteristics? Where any negative impacts have been identified, do you know how these might be mitigated? **A:** In Wiltshire we are beginning to see an increasing number of parents who are wishing for their children to be identified as neither male nor female, asking their childcare provider to use the pronouns of them/they. This has implications for many aspects of running provision. We see there is a gap in advice, support, and training for providers around this issue.

#### **Any Other Comments**

**Q15:** Are there any other comments that you would like to make about our proposals set out in this consultation?

A: Although the additional funding is welcomed, the scope of the ask is huge and rushed.

- The sooner we can be told about the "Delivery Funding" the better allocations in October 2023 to prepare buildings and have fully trained and recruit staff in place for April 2024 will be challenging. It is imperative that the appropriate training and support can be given to the sector to develop high quality additional places. We have no capacity within the Local Authority service teams to currently do this.
- In additional, Capital funding is required to develop physical space. Planning permission for new temporary structures (mobiles) can take 10 weeks alone and works need to take place on school premises during the holidays.
- The combined rate for 23/24 is currently higher than the indicative rate for 24/25 –

- Considering the national minimum wage (National Living Wage proposed at £11.16 from April 2024 an uplift of 11%) and inflationary raises are expected in April 24, the indicative rate being lower than the combined 2023/24 rate is very concerning.
- We are also concerned that expectations have been unrealistically raised that ALL parents will benefit from entitlement from the month after their child turns 9-months old
- Despite that this consultation has been run during the school holidays, we have liaised and obtained the views from our provider representatives.

## Agenda Item 14

#### **Wiltshire Council**

School Funding Working Group: 25 September 2023

Schools Forum: 5 October 2023

#### National Funding Formulae for Schools and High Needs - 2024-25

#### **Purpose of report**

- 1. To outline the Department for Education (DfE) funding proposals for schools and high needs in 2024-25. The DfE published its document 'The national funding formulae for schools and high needs 2024-25', in July 2023.
- 2. This report is presented purely to bring the latest DfE funding changes to the attention of members of the Schools' Forum rather than for consultation and decision making. All funding decisions relating to the 2024-25 year will be taken later this year, following the announcement of the 2024-25 funding settlement.

#### Background

- 3. Following the additional school funding awarded during the 'Boris billions' years between 2020-21 and 2022-23, the government announced a further pledge to increase core school funding in 2023-24 and 2024-25.
- 4. In recognition of the turbulent economic position, cost of pay awards, inflationary pressures and extreme energy costs, the government pledged additional funding for schools for the 2023-24 year, through the Mainstream Schools Additional Grant (MSAG).
- 5. Unfortunately, the additional funding was announced too late to be built into National Formula Funding (NFF) rates for the 2023-24 financial year and hence why the MSAG was paid as a separate grant. Funding received by schools through the MSAG will be rolled into core school funding rates for the 2024-25 year.
- 6. In addition, a further £440million has been pledged for High Needs nationally, an increase of 4.3% on 2023-24 funding levels. This is significantly less of an increase than in previous years where increases have been more than £700million.
- 7. The DfE have continued to allocate school funding based on the NFF which will see an overall increase by 2.7% per pupil, compared to funding in 2023-24. Nationally, the Schools Block of the Dedicated Schools Grant (DSG) has been awarded an average increase of:
  - a. 4% in the pupil-led funding factors for 2020-21 compared to 2019-20
  - b. 3% in the pupil-led funding factors for 2021-22 compared to 2020-21
  - c. 3% in the pupil-led funding factors for 2022-23 compared to 2021-22
  - d. 2.4% in the pupil-led funding factors for 2023-24 compared to 2022-23
  - e. 2.7% in the pupil-led funding factors for 2024-25 compared to 2023-24

#### Proposals for 2024-25

- 8. The 2024-25 year will be the second transition year towards the direct schools National Funding Formula (NFF). A tightening of the formula will continue, following the first year of a move towards the direct NFF. This tightening will ensure that for the 2024-25 year that:
  - Only NFF factors can be used in the local formula
  - All NFF factors must be used in the formula
  - LAs are required to move their formula 10% closer to the NFF values
- As with last year, Wiltshire's local school formula already mirrors the NFF and this is acknowledged by the DfE, therefore the tightening will have a minimal impact upon Wiltshire schools.
- 10. The DfE have announced the indicative DSG Block allocations, based upon October 2022 census data which formed the basis of the 2023-24 allocations. The only Block which can't be proposed at this early stage is the Early Years Block, which is subject to further work by the DfE and in-year changes.
- 11. The table below sets out the indicative DSG funding for the Schools, High Needs and Central Blocks. (The figures for 2023-24 include the MSAG monies to enable a fair comparison to be drawn.) The Early Years Block figures are simply replicated from the 2023-24 allocation to provide a view of the overall quantum of funding for 2024-25.

	Schools*	High Needs	Central	Early Years	TOTAL
2023-24	£355,982,301	£69,303,114	£2,600,176	£30,866,919	£458,752,510
2024-25	£366,935,033	£72,967,232	£2,653,884	£30,866,919	£473,423,068
Headline Uplift	£10,952,732	£3,664,118	£53,708	£0	£14,670,558
% Uplift	3.08%	5.29%	2.07%	0.00%	3.20%

<sup>\* -</sup> Net of Growth funding

- 12. The main formula for the 2024-25 year is broadly similar to the formula for the 2023-24 year however there are some changes, as detailed below.
  - a. Overall, funding through the NFF will increase by 2.7%
  - b. Core pupil-led funding factors and the lump sum to increase by 2.4%
  - c. The 'Minimum per pupil funding level' to increase to.
    - i. £4,655 in primary (was £4,405 in 2023-24)
    - ii. £6,050 in secondary (was £5,715 in 2023-24)
  - d. The MSAG from 2023-24 has been rolled into the baseline funding and then inflated by the relevant percentage increases.
  - e. The Free School Meals factor (for the costs of providing a meal for eligible pupils) to increase by 1.6%
  - f. Setting the Minimum Funding Guarantee between 0.0% and 0.5%
  - g. Increasing the DfE's High Needs funding by £440m or 4.3%
  - h. A transfer of up to 0.5% of Schools Block funding to the High Needs Block will be permitted, subject to Schools Forum approval
  - i. The Central School Services Block comprises of 2 elements, funding towards.

- i. Historic Commitments £188,089 (20% reduction year on year)
- ii. Ongoing local authority responsibilities £2,465,795
- j. The MSAG Grant to continue to be funded for academy schools for the period between April 2024 and August 2024, to avoid an unfair gap in funding between maintained schools and academies. From the end of August 2024, the MSAG Grant will cease to operate as a separate grant.
- k. All NFF factors must be used in the formula
- I. The funding for EAL must be the EAL3 factor, meaning pupils will attract funding for the first three years they are within the state school system.
- m. Formularising the split sites factor (national rather than local approach)
- n. Adhere to new NFF requirements for growth funding
- 13. The 2024-25 year will be another 'soft' year with local Schools' Forum still retaining its role in determining the school funding allocation methodology.
- 14. The Teachers Pay Additional Grant (TPAG) for the 2023-24 year will continue to be allocated outside of the NFF funding in the 2024-25 year.
- 15. Whilst most of the formula is unchanged, Appendix 1 highlights some of the subtle key changes to funding criteria of the NFF.

#### Funding Values Proposed in the NFF for 2024-25

16. The table below sets out the NFF funding values for school for the 2024-25 year.

Factor	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25
Primary KS1&2 AWPU	£2,747	£2,857	£3,123*	£3,217	£3,394**	£3,597***
Secondary KS3 AWPU	£3,863	£4,018	£4,404*	£4,536	£4,785**	£5,072***
Secondary KS4 AWPU	£4,386	£4,561	£4,963*	£5,112	£5,393**	£5,717***
Primary & Secondary FSM	£440	£450	£460	£470	£480	£490
Primary FSM6	£540	£560	£575	£590	£705**	£830***
Secondary FSM6	£785	£815	£840	£865	£1,030**	£1,210***
IDACI Primary Band A	£575	£600	£620	£640	£670	£685
IDACI Primary Band B	£420	£435	£475	£490	£510	£520
IDACI Primary Band C	£390	£405	£445	£460	£480	£490
IDACI Primary Band D	£360	£375	£410	£420	£440	£450
IDACI Primary Band E	£240	£250	£260	£270	£280	£285
IDACI Primary Band F	£200	£210	£215	£220	£230	£235
IDACI Secondary Band A	£810	£840	£865	£890	£930	£950
IDACI Secondary Band B	£600	£625	£680	£700	£730	£750
IDACI Secondary Band C	£560	£580	£630	£650	£680	£695
IDACI Secondary Band D	£515	£535	£580	£595	£620	£635
IDACI Secondary Band E	£390	£405	£415	£425	£445	£455
IDACI Secondary Band F	£290	£300	£310	£320	£335	£345
Prior Attainment – Primary	£1,022	£1,065	£1,095	£1,130	£1,155	£1,185
Prior Attainment – Secondary	£1,550	£1,610	£1,660	£1,710	£1,750	£1,790
EAL – Primary	£515	£535	£550	£565	£580	£595
EAL - Secondary	£1,385	£1,440	£1,485	£1,530	£1,565	£1,605
Mobility – Primary	£0	£875	£900	£925	£945	£970
Mobility – Secondary	£0	£1,250	£1,290	£1,330	£1,360	£1,395
Lump Sum	£110,000	£114,400	£117,800	£121,300	£128,000**	£135,700***
Sparsity – Primary (Max.)	£25,000	£26,000	£45,000	£55,000	£56,300	£57,700
Sparsity – Secondary (Max.)	£65,000	£67,500	£70,000	£80,000	£81,900	£83,900
Primary - MPPFL	£3,500	£3,750	£4,180	£4,265	£4,405	£4,655
Secondary – MPPFL	£4,800	£5,000	£5,415	£5,525	£5,715	£6,050

<sup>\*-</sup> Includes the Teachers Pay and Pension Grants of £180 for Primary and £265 for Secondary
\*\* - Incorporates the Schools Supplementary Grant funding for 2022-23 for AWPU, FSM6 and Lump Sum

<sup>\*\*\* -</sup> Incorporates the Mainstream Schools Additional Grant for 2024-25 for AWPU, FSM6 and Lump Sum

#### Key Funding Decisions taken by Schools Forum in 2023-24 and for 2024-25

- 17. A number of funding decisions were taken by Schools Forum for the 2023-24 year and will have to be taken for the 2024-25 year including.
  - a. To apply all the NFF factors
  - b. To fund all factors in line with the NFF guidance
  - c. To set the Minimum Funding Guarantee between 0.0% and +0.5%
  - d. To transfer up to 0.5% of the Schools Block to the High Needs Block
  - e. Confirm compliance with any changes due to NFF

#### Role of Schools Forum and the Local Authority

- 18. The government has confirmed its intention to move to a single direct NFF by 2027-28 and to determine every school's budget centrally. For the 2024-25 year, the DfE have confirmed it will be another 'soft' year, with each LA along with its Schools Forum being able to determine its school funding formula.
- 19. All NFF factors have been mandatory since 2023-24 and the formula for Wiltshire will be presented to Schools Forum when the final allocations have been confirmed in December and then to the LA for political ratification and approval in February 2024.

#### **Budget Setting Process 2024-25**

- 20. Local authorities are required to submit the proposed delegated budget for schools in their areas to the DfE in January 2024. The DfE are required to confirm the formula is fully compliant with the funding regulations and will then confirm budgets to academies during February 2024. The LA and the DfE will need to notify maintained schools and academies of their budget shares by the end of February 2024, as in previous years.
- 21. The Local Authority has engaged in consultation with schools in the County, including any changes to the formula, movement between blocks and any de-delegation for maintained schools. In terms of setting the budgets for schools for 2024-25, the amount of funding available for distribution to schools will be calculated as follows.

DSG Schools Block Allocation	xxx,xxx,xxx
Less: Growth Fund	x,xxx,xxx
Less: Transfer to Other Blocks	x,xxx,xxx
Total available for School Funding	xxx,xxx,xxx

#### **Growth Funding**

- 22. The new approach introduced as part of the NFF for calculating the Growth funding will continue in the 2023-24 year. The County will be broken down into middle layer super output areas (MSOA's) and the growth in pupils in the MSOA area between the October 2023 census and the October 2022 census will attract funding at:
  - £1,550 per primary pupil
  - £2,320 per secondary pupil
  - £76,195 for each new school (no new schools in Wiltshire this year)

23. The level of Growth funding required in 2024-25 and size of the Growth Fund will be determined later in the year along with confirmation of Growth funding criteria, to ensure compliance with NFF criteria

#### **Initial Modelling**

24. Initial modelling of the Schools Block demonstrates that the NFF is affordable, based upon the October 2022 census and therefore the full NFF could be fully implemented. There are questions for Schools Forum to consider regarding a move to the full NFF.

#### **De-Delegation**

- 25. There are several budgets included in the local formula that maintained schools only, can agree to de-delegate so that certain services continue to be provided centrally by the LA. De-delegation cannot be applied to amounts delegated to academies or to special schools. Schools Forum will take this decision on behalf of maintained schools, based upon the results of consultation responses.
- 26. For the 2023-24 year, it was agreed by the maintained schools voting members that the de-delegation of services would continue as it had for those services dedelegated in 2022-23 and in previous years. This included the de-delegation of funding to support School Improvement services, previously funded by the Local Authority Monitoring and Brokering Grant (LAMB).

#### **Notional SEN**

- 27. Mainstream schools and Academies will continue to receive a clearly identified budget for SEN, known as the Notional SEN budget. Using their notional SEN budget, mainstream schools and Academies will be expected to:
  - meet the needs of pupils with low-cost, high-incidence SEN and
  - contribute the first £6,000 of provision for all pupils with high needs.

#### **Questions for Schools Forum**

- 28. Under the funding guidance for 2023-24, Schools Forum will continue to be able to transfer up to 0.5% of their Schools Block allocation to other Blocks of the DSG.
- 29. As Wiltshire already mirrors the NFF, a decision regarding continuing to follow the NFF will need to be confirmed. No impact from the tightening requirements is likely to be felt in Wiltshire if a decision to continue following the NFF is agreed. (Wiltshire, alongside over 66% of LAs in England, is already mirroring the NFF).

#### **Proposal**

30. Schools Forum to note the content of the report and to consider the questions raised.

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#### **Exceptional Circumstances**

This factor is used in Wiltshire for those school who do not have their own facilities for holding 'whole school' events such as a hall or playing fields and are required to rent facilities.

Where the rental cost is greater than 1% of a school's budget then the school receives funding to help offset this additional cost.

Whilst the DfE will introduce a standardised system, there are no changes for 2024-25.

#### **Growth Funding**

From the 2024-25-year growth funding must be awarded to a school where the local authority (LA) has asked a school to provide a class to meet local basic need.

The funding to be awarded must be at least

Primary Growth Factor (£1,550) x Number of Pupils

The Wiltshire Growth Fund criteria exceeds this minimum standard expected and already applies growth funding where a school is expanded to meet basic need.

#### **Falling Rolls Funding**

For the first time, the DfE will issue funding to LAs based on falling rolls as well as growth in pupil numbers. Funding will be allocated based on the reduction in pupil numbers between the most recent October census and the previous October census.

There is no requirement to operate a falling rolls fund and if one were to be introduced, funding could only be awarded where the 2022 'School Capacity Data' demonstrated that school places would be required in the subsequent three to five years.

The requirement for schools to Ofsted judged 'Outstanding' or 'Good' has been removed.

Wiltshire, along with the majority of LA's does not have a Falling Rolls Fund, currently only 20 out of 153 LA's have such a Fund.

The formula for allocating funding to LA's will look at the MSOA's (Middle Layer Super Output Areas) between the October census dates. Where a fall in pupil numbers of greater than 10% is experienced, then for each MSOA area experiencing the fall, an allocation of £140,000 will be allocated to the LA.

#### **Notional SEN**

Each LA has discretion around how it calculates and sets the Notional SEN budget for its schools. Wiltshire has always followed the DfE's guidance around setting the Notional SEN budget, where the DfE would expect the calculation of Notional SEN to include.

- A small part of the basic entitlement funding (AWPU)
- A larger part of the deprivation funding (to reflect the higher prevalence of lower-level SEN amongst disadvantaged pupils)
- The majority or whole of the low prior attainment funding (the best proxy for pupils with low-cost, high-incidence SEN)

The DfE provide data relating to each LA's budget position and an analysis of the data has revealed that Wiltshire is very 'centrally placed' with its application of the Notional SEN calculation and comprises.

- 5% of Basic Entitlement funding (AWPU)
- 50% of FSM6 and IDACI factors, but not FSM funding
- 100% of Low Attainment funding

Given that Wiltshire is using the key factors and very much in proportion with the National average, no changes to the formula will be proposed, pending any NFF guidance.

#### **Split Site Funding**

Split site funding is awarded to schools operating across more than one site and has formed part of the Wiltshire formula for several years. After a consultation period last year, the DfE have now determined that funding for this factor will be based upon a two-pronged criterion.

- Basic eligibility schools attract a lump sum of funding for each additional eligible site (up to a maximum of three sites). Funding for this element in 2024-25 will be £54,300
- Distance funding the additional site must be at least 100 metres from the main site. A tapering calculation will apply for distances between 100 metres and 500 metres, with the maximum funding being £27,100 and the minimum funding £0.
   The tapering will be on a straight-line basis.

The maximum amount of funding a school can receive for split site funding will be £81,400 for having two sites. This compares unfavourably to the current Wiltshire allocation for 2023-24 of £97,795. Schools impacted by this funding reduction will receive protection through the Minimum Funding Guarantee (MFG).